



# The Statewide Juvenile Justice Improvement Initiative in Nevada

## First Presentation to Task Force: System Overview and Initial Analysis

July 12, 2016

CSG Justice Center Presenters

Josh Weber, *Program Director, Juvenile Justice*

Nina Salomon, *Senior Policy Analyst, Juvenile Justice*



# About The Council of State Governments Justice Center

Corrections



Justice Reinvestment



Mental Health



Reentry



Substance Abuse



Youth



Courts



Law Enforcement



National nonprofit, nonpartisan membership association of state government officials that engages members of **all three branches** of state government

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THE COUNCIL OF STATE GOVERNMENTS

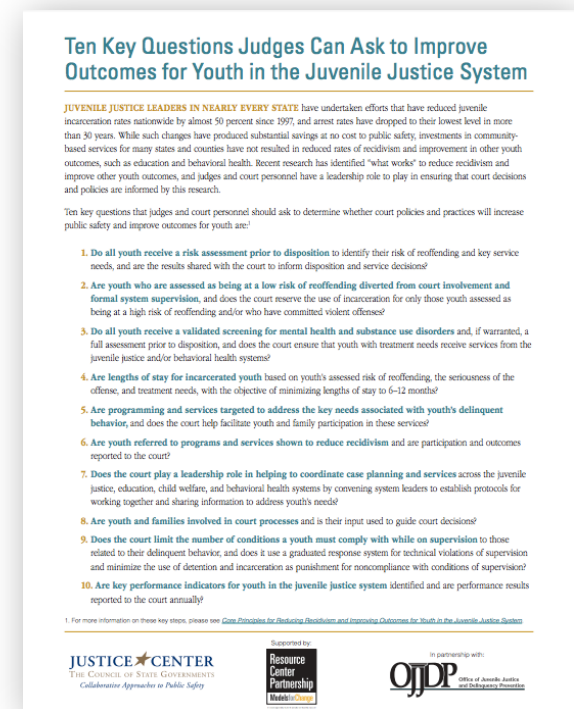
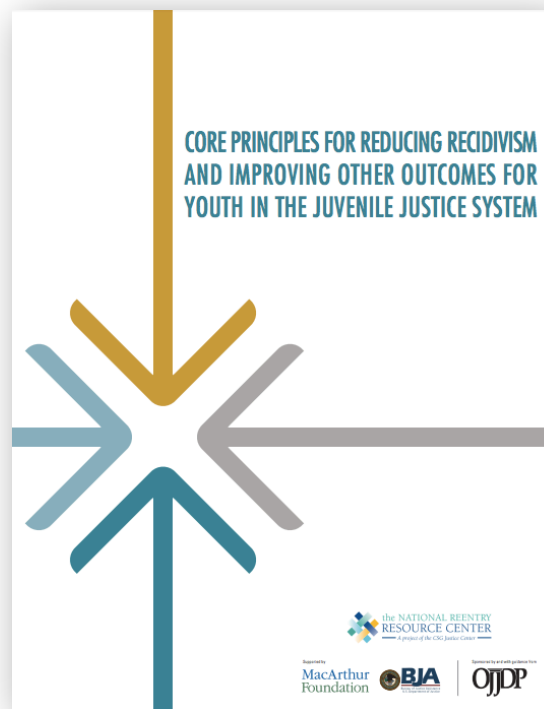
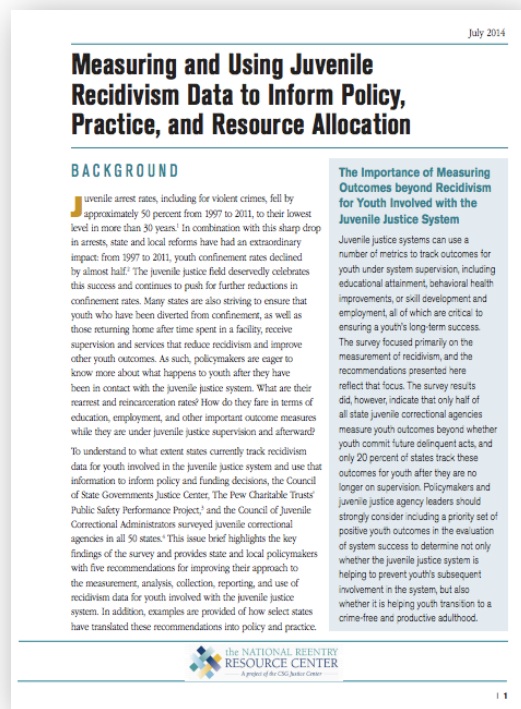
Provides practical, nonpartisan advice and evidence-based, consensus-driven strategies to increase public safety and strengthen communities.

# About the National Reentry Resource Center

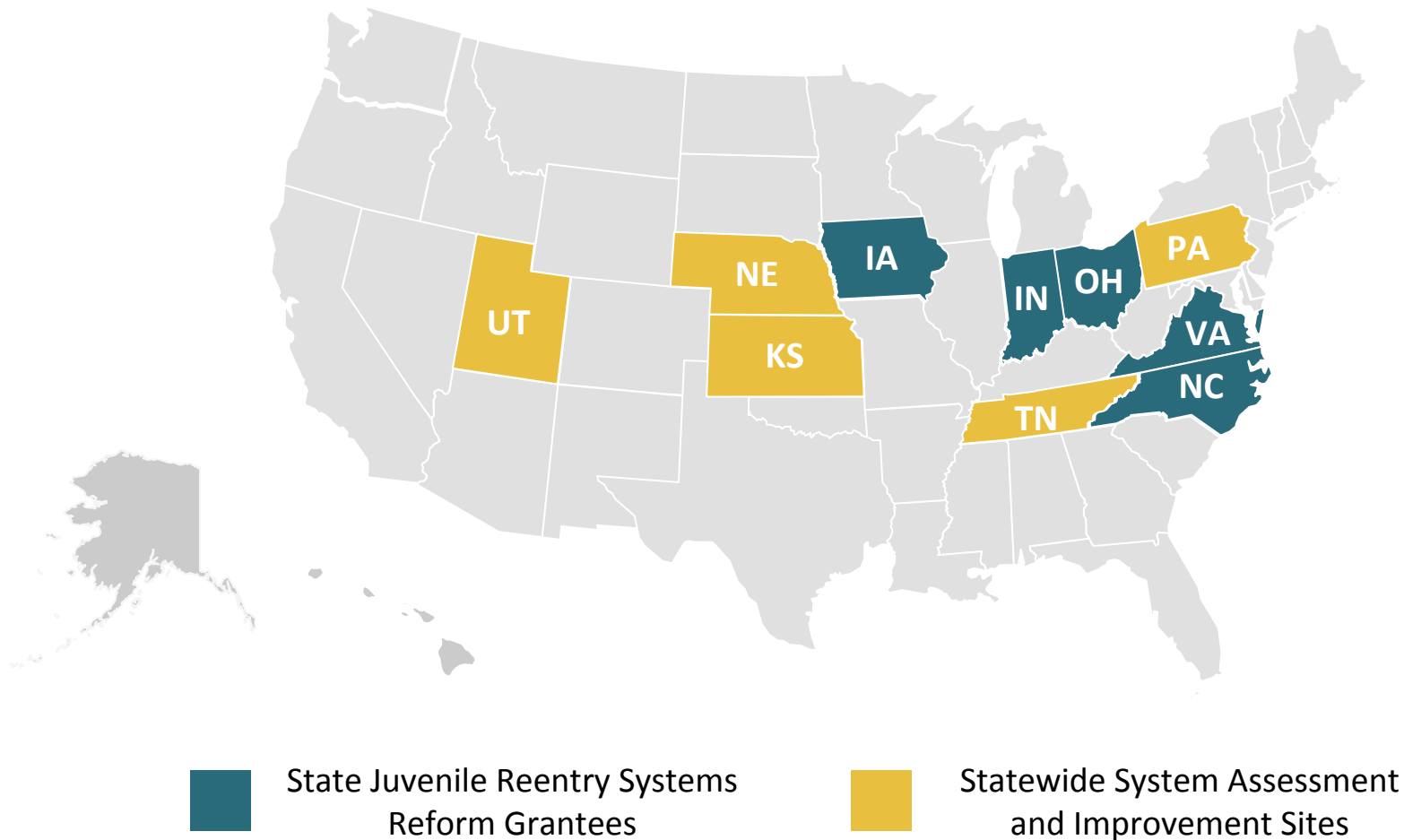


- Authorized by the passage of the Second Chance Act in April 2008
- Launched by The Council of State Governments Justice Center in October 2009
- Administered in partnership with the U.S. Department of Justice's Bureau of Justice Assistance and the Office of Juvenile Justice and Delinquency Prevention

# Recent publications on “what works” to improve outcomes for youth involved with the juvenile justice system



## Statewide technical assistance provided by the CSG Justice Center to improve outcomes for youth in the juvenile justice system



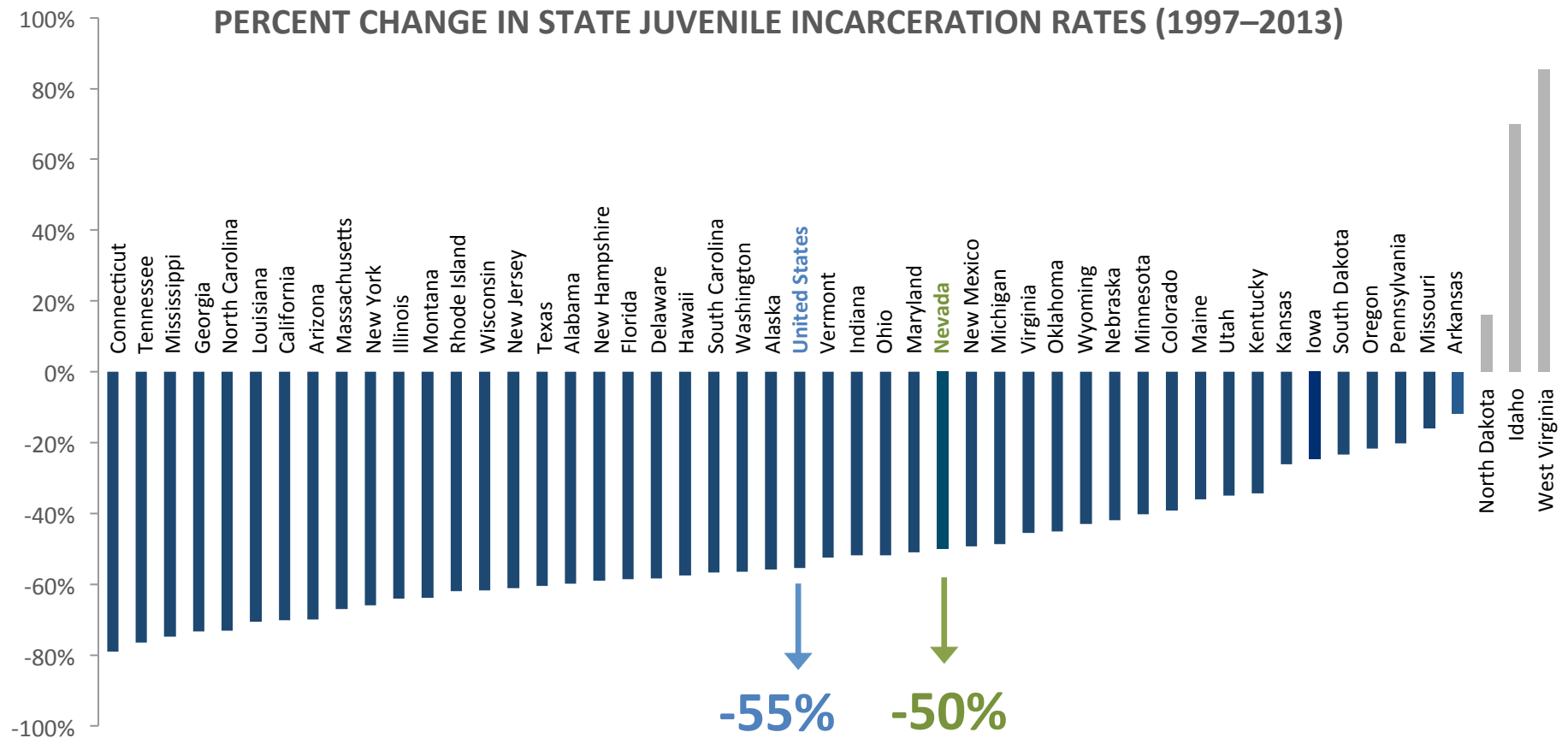
A decorative graphic on the left side of the slide. It features a central point from which several arrows of different colors (gold, light blue, teal, and grey) radiate outwards. The arrows are of varying lengths and are arranged in a star-like pattern. The gold arrow points downwards, the light blue arrow points to the left, the teal arrow points upwards, and the grey arrow points to the right.

**01** Background and Overview

**02** Nevada's Juvenile Justice System  
at a Glance

**03** Next Steps

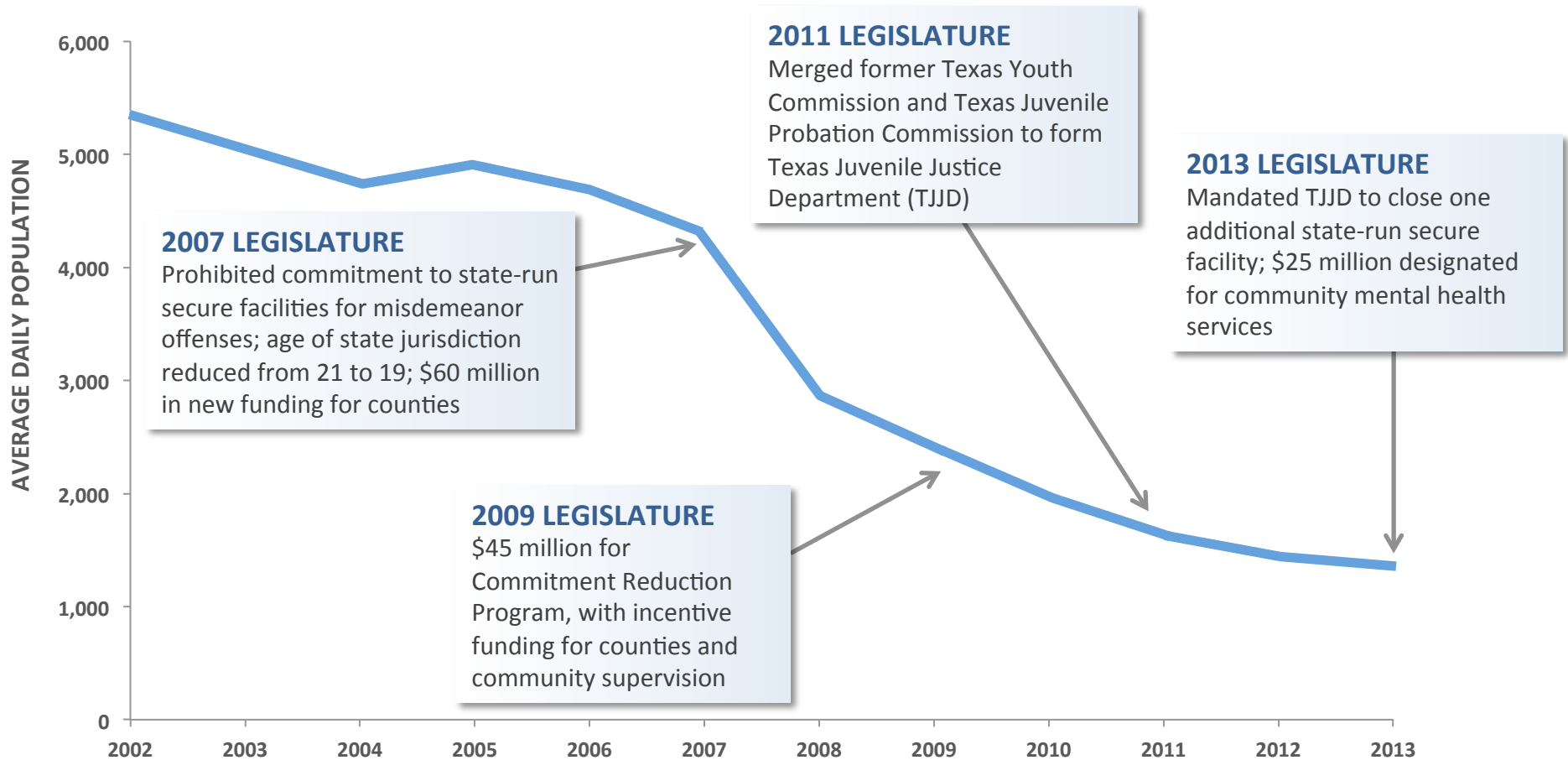
# States' juvenile incarceration rates have declined dramatically





# Texas case study: reforms contributed to decline in juvenile incarceration rates

## REFORM HIGHLIGHTS and AVERAGE DAILY POPULATION IN STATE-RUN SECURE JUVENILE FACILITIES





## Texas case study: CSG Justice Center used more than 1.3 million records to analyze recidivism rates for similar groups of youth

### Juvenile Probation and Secure Confinement Data

- 899,101 records
- 452,751 juveniles
- Dispositions and secure releases



### Criminal History and Prison Admission Data

- 408,312 records
- 242,541 juveniles
- Arrests and incarcerations



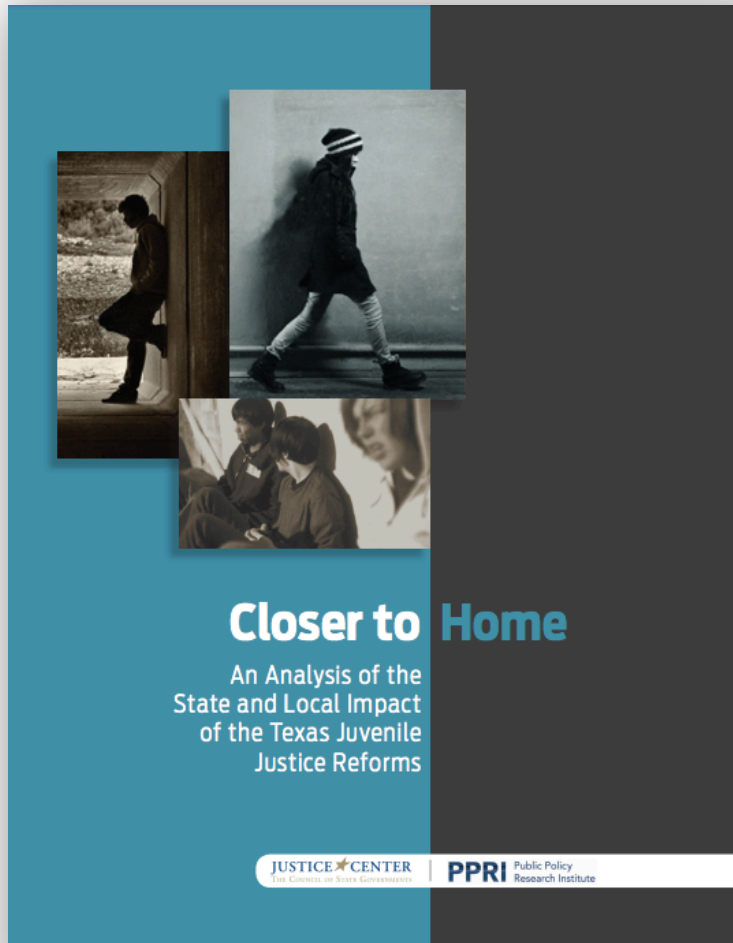
### Two Closer-to-Home Study Cohorts

- Pre-reform cohort: 27,131 juveniles
- Post-reform cohort: 31,371 juveniles

“Apples to apples” comparison of youth eligible for incarceration:

- Youth supervised in the community
- Youth released from state-run secure facilities

# Texas case study: youth kept closer to home have better outcomes



## One-Year Probability of Rearrest

Released from State-  
Run Secure Facilities  
**41%**

Supervised in the  
Community  
**34%**



**21% more likely to be  
rearrested**

## First Recidivism Offense a Felony

Released from State-  
Run Secure Facilities  
**49%**

Supervised in the  
Community  
**17%**



**3x more likely to commit a  
felony when recidivating**

## Texas case study: per capita funding for county juvenile probation departments increased significantly after reforms

	FY2005	FY2012	% Change
Per capita expenditures for local juvenile probation departments	\$3,555	\$7,023	98%
Expenditures adjusted for inflation to 2014 dollars	\$4,337	\$7,304	68%
Percentage of local juvenile probation department expenditures contributed by county	77%	71%	-8%

Texas case study: rearrest rates for youth on probation were comparable regardless of the intervention and did not improve after reforms

INTERVENTION TYPE	PRE-REFORM STUDY GROUP <i>One-Year Probability of Rearrest</i>	POST-REFORM STUDY GROUP <i>One-Year Probability of Rearrest</i>
State Incarceration	41%	41%
Skill-Based Program	29%	27%
Treatment Program	28%	30%
Surveillance Program	31%	29%
Secure County Placement	33%	34%
Non-Secure County Placement	35%	35%
No Intervention	33%	32%

# The CSG Justice Center hosted a 50-state forum focused on improving outcomes for youth in the juvenile justice system

## WHO

Four-person interbranch teams of government leaders from every state

## WHAT

Convening to develop statewide plans to improve outcomes for youth under juvenile justice supervision

## WHERE

Austin, Texas

## WHEN

November 9–10, 2015

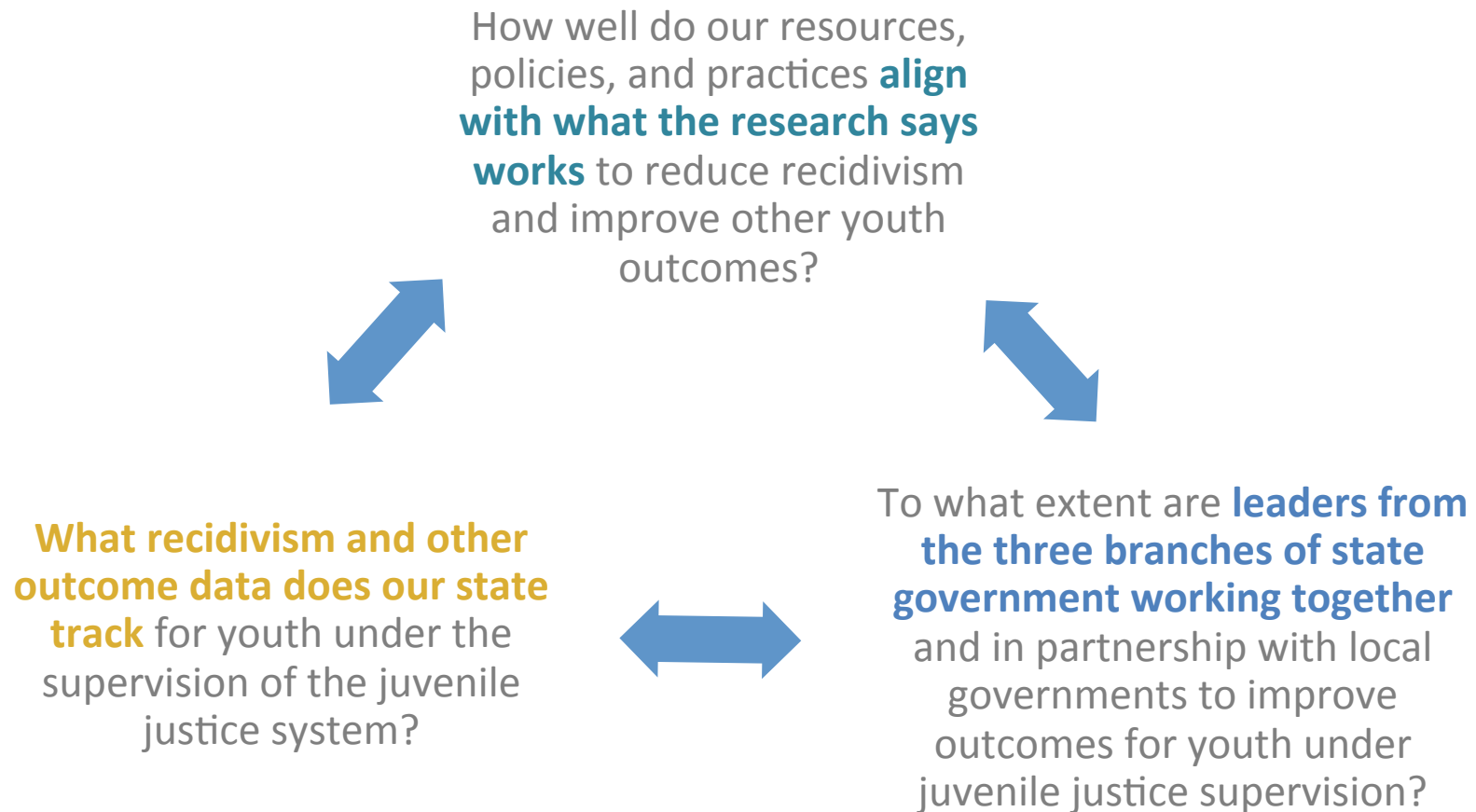
## HOW

Supported by the MacArthur Foundation and conducted in partnership with Office of Juvenile Justice and Delinquency Prevention (OJJDP)

### Nevada State Team

- **Justice Nancy Saitta**, *Judge, Nevada Supreme Court*
- **First Lady Kathleen Sandoval**, *Director of Operations, The Children's Cabinet*
- **John "Jack" Martin**, *Director, Clark County Department of Juvenile Justice Services*
- **Scott Schick**, *Chief Juvenile Probation Officer, Douglas County*
- **Jim Kingera**, *Chief, Nevada Youth Parole*

OJJDP asked the CSG Justice Center to provide technical assistance to states through the Statewide Juvenile Justice Improvement Initiative (SJJI) to address the following questions:



# Nevada state leadership requested technical assistance from the CSG Justice Center through the SJJI to improve juvenile justice policies and practices

JOHN HAMBRICK

ASSEMBLYMAN

Clark No. 2

SPEAKER OF THE ASSEMBLY

COMMITTEES:

Vice Chair

Ways and Means

Member

Health and Human Services

Taxation



State of Nevada  
Assembly  
Seventy-Eighth Session

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SUPREME COURT OF NEVADA

NANCY M. SAITTA, JUSTICE

201 SOUTH CARSON STREET

CARSON CITY, NEVADA 89701-4702

(775) 684-1530



I commit to providing legislative staff and resources to participating in this technical assistance opportunity. I agree to help establish and serve on a bipartisan, inter-branch task force; examine and compile data from all juvenile justice service systems and work with all partners to improve policy practices across the juvenile justice continuum.

Please do not hesitate to contact me if you have any questions.

Sincerely,

John Hambrick

Speaker, Nevada State Assembly

I commit the resources and staff to help establish and serve on a bipartisan, interbranch task force, examine and compile data from all juvenile justice systems, and work with each branch to improve policies across the juvenile justice continuum.

Please do not hesitate to contact me if you have any questions.

Sincerely,

Nancy M. Saitta  
Justice



Following a national competitive process, Nevada was the only state selected by OJJDP for participation in the SJJI



### Key Reasons for Selecting Nevada

- Leadership of Governor Sandoval, First Lady Sandoval, and Supreme Court Justice Saitta
- Strong history of collaboration across branches of government and service systems
- Success of Commission on Statewide Juvenile Justice Reform

Governor Sandoval established the SJJI Task Force to learn more about what steps can be taken to strengthen public safety and improve outcomes for youth

**First Lady Kathleen Sandoval, Co-Chair**  
**The Children's Cabinet**

**Justice Nancy Saitta, Co-Chair**  
**Supreme Court of Nevada**

**Ross Armstrong**  
**Department of Child and Family Services**

**Ben Bianchi**  
**Carson City Juvenile Probation Services**

**Frank Cervantes**  
**Washoe County Department of Juvenile Services**

**Brigid Duffy**  
**Office of the Clark County District Attorney**

**James Dzurenda**  
**Nevada Department of Corrections**

**Speaker John Hambrick**  
**Nevada State Assembly**

**John "Jack" Martin**  
**Clark County Department of Juvenile Justice Services**

**Assemblyman James Ohrenschall**  
**Nevada State Assembly**

**Susan Roske**  
**Office of the Clark County Public Defender**

**Scott Schick**  
**Douglas County Juvenile Probation Department**

**Judge Thomas Stockard**  
**Tenth Judicial District Court**

**Gianna Verness**  
**Washoe County Police Department**

**Judge William Voy**  
**Eighth Judicial District Court**

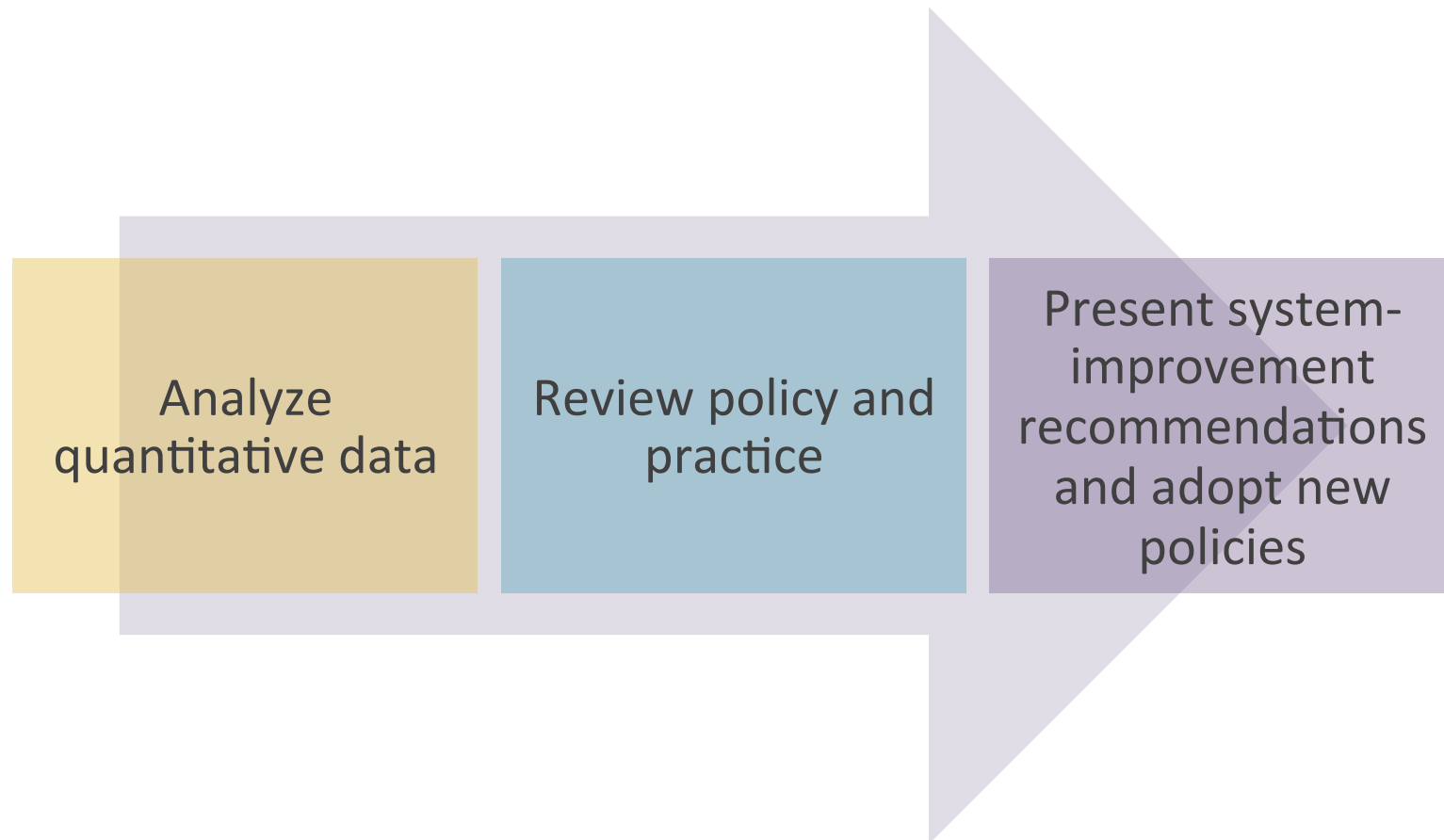
**Judge Egan Walker**  
**Second Judicial District Court**

**Richard Whitely**  
**Department of Health and Human Services**

**Jolee Wickes**  
**Office of the Clark County District Attorney**

**Mike Willden**  
**Office of Governor Sandoval**

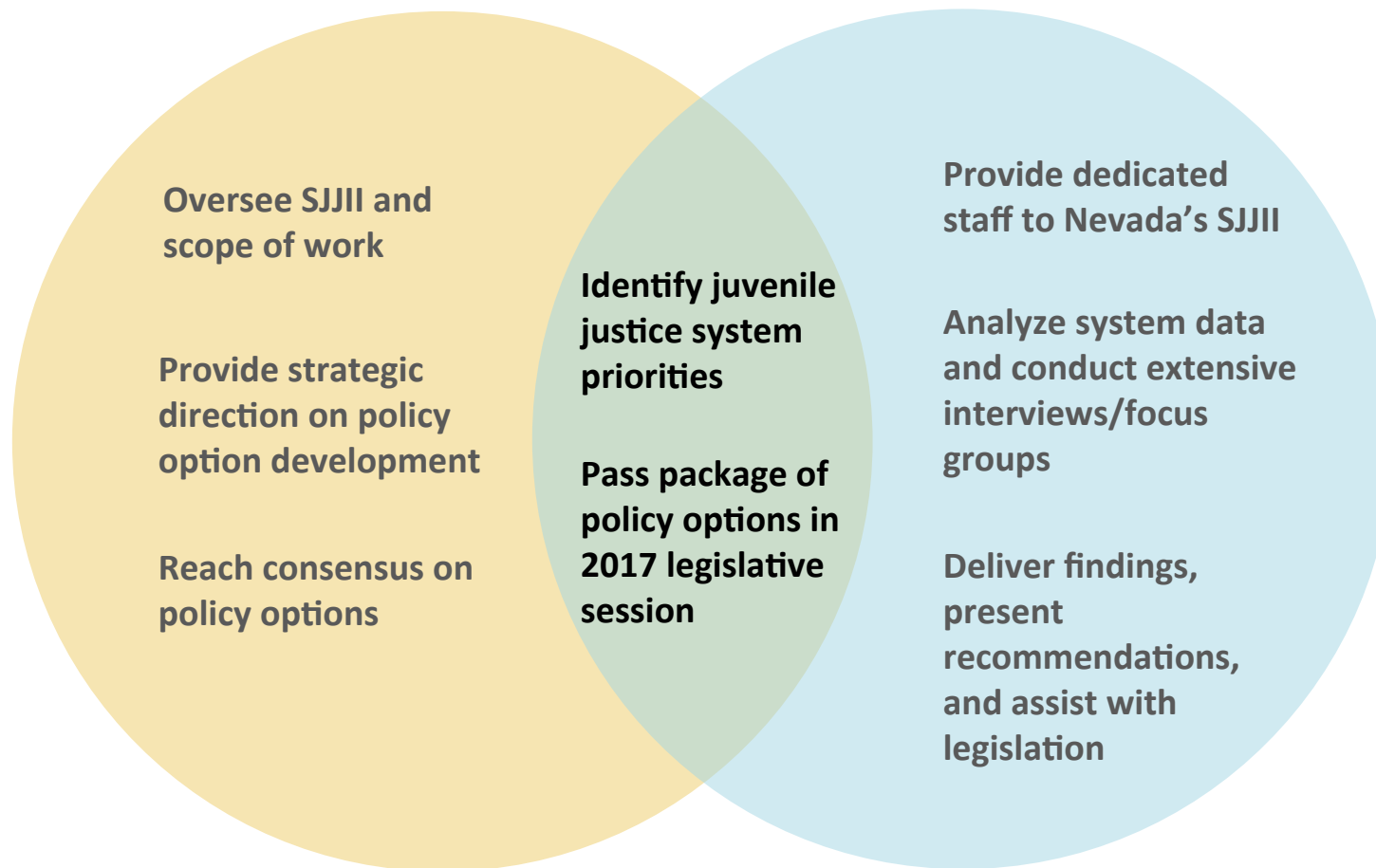
The SJJI has three phases designed to identify and advance policies, practices, and funding that will improve outcomes for youth



With support from the CSG Justice Center, the task force will play a critical role in the success of the SJJII

#### **SJJII TASK FORCE RESPONSIBILITIES**

#### **CSG JUSTICE CENTER RESPONSIBILITIES**



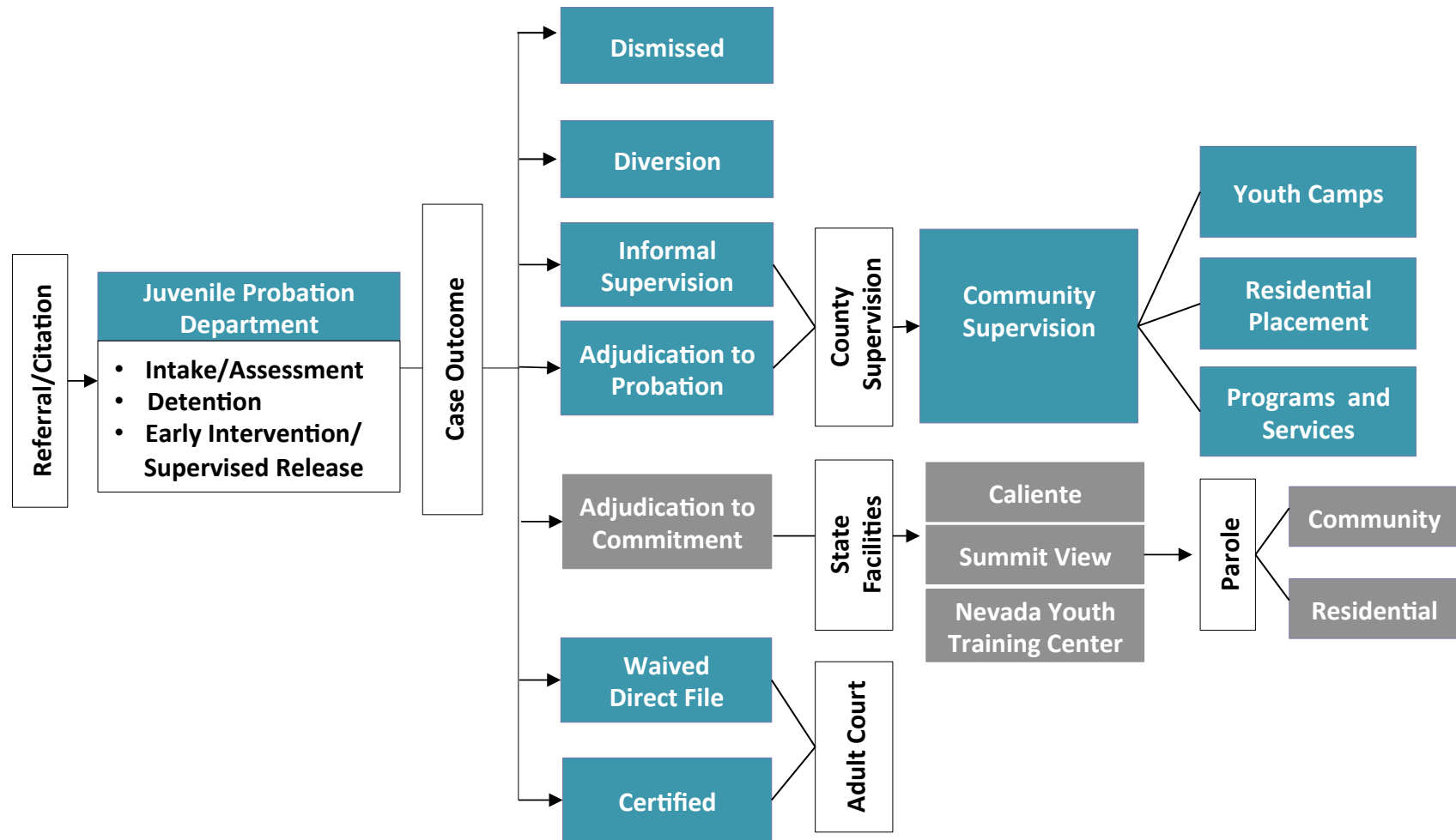


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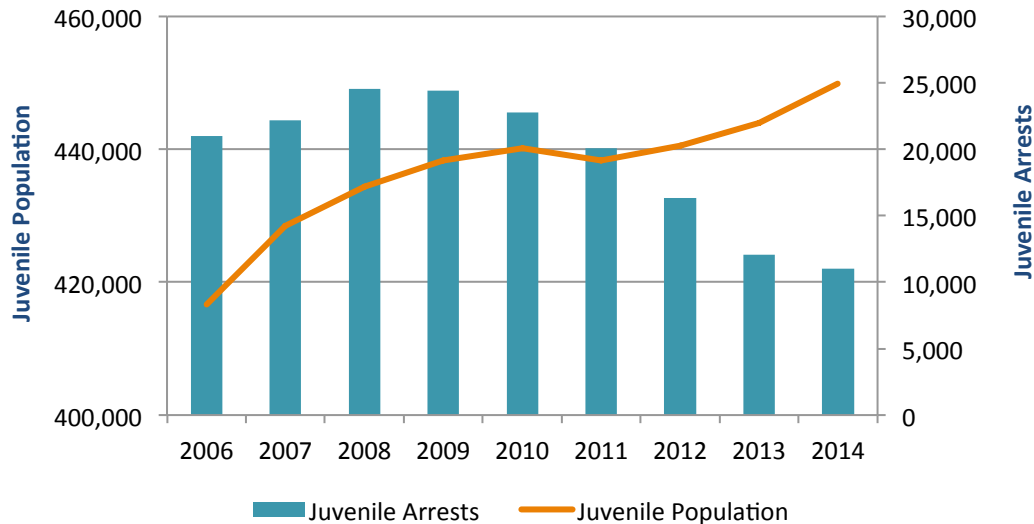
03 Next Steps

# Nevada's juvenile justice system is a shared responsibility for the state and counties



**Juvenile arrests**, including for violent offenses, have declined substantially over the last decade

**Juvenile Population\* and Juvenile Arrests  
CY2006 to CY2014**



**Percent Change in Juvenile  
Population and Arrests  
CY2006–CY2014**

Juvenile Population	+8%
Juvenile Arrests	-47%

\*Youth aged 6 to 17

**Nevada Juvenile Arrests by Offense Type  
CY2006 and CY2014**

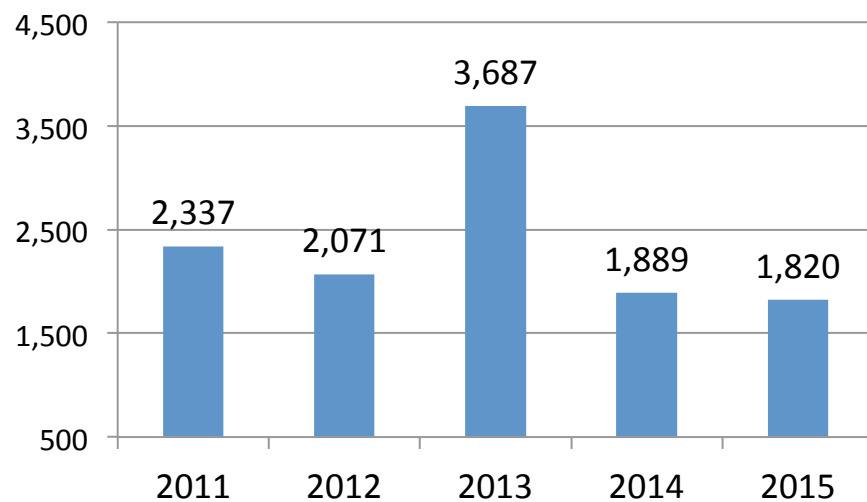
	2006	2014	% change
<b>Violent</b>	2,807	889	-68%
<b>Property</b>	4,783	4,312	-10%
<b>Weapons</b>	513	151	-71%
<b>Drugs</b>	1,454	1,079	-26%
<b>Status</b>	4,926	1,194	-76%
<b>Other</b>	6,480	3,401	-48%
<b>Total Arrests</b>	<b>20,963</b>	<b>11,026</b>	<b>-47%</b>

Arrests for violent and weapons offenses decreased by close to 70%



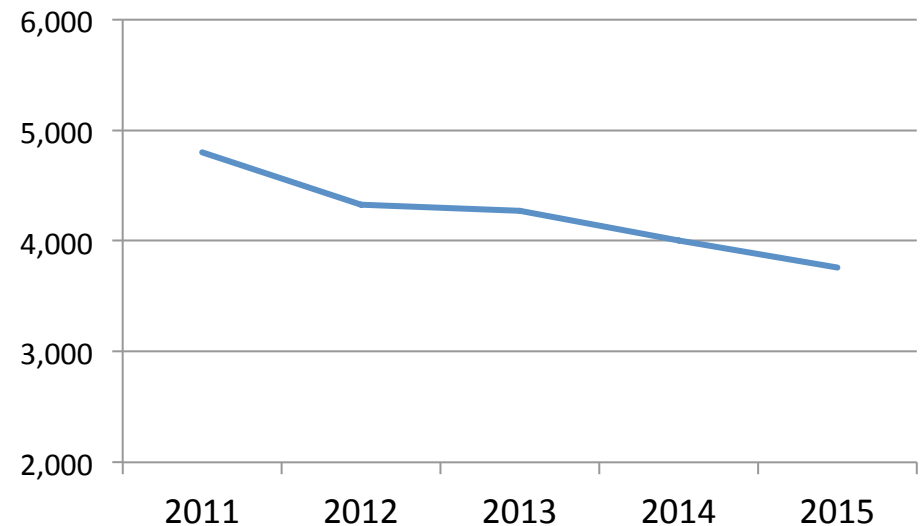
## Detention admissions and county probation dispositions have also declined in recent years

Detentions for a Gross Misdemeanor or Felony  
2011 to 2015



Detentions for a gross misdemeanor or felony offense **declined 18 percent** between 2011 and 2015

County Probation Dispositions 2011 to 2015



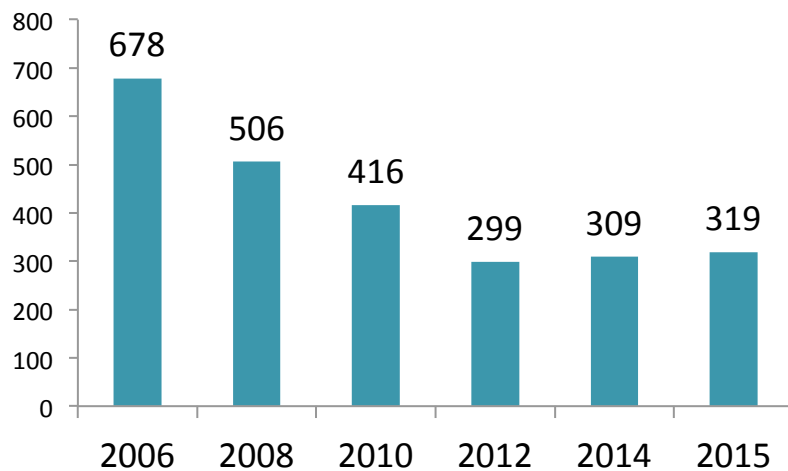
Probation dispositions **declined 22 percent** between 2011 and 2015

**Youth camp** populations have experienced less of a decline than other types of system supervision

Average Daily Population of Spring Mountain and China Spring Youth Camps FY2013–FY2015		
	China Spring	Spring Mountain
2013	52	98
2014	53	96
2015	57	95

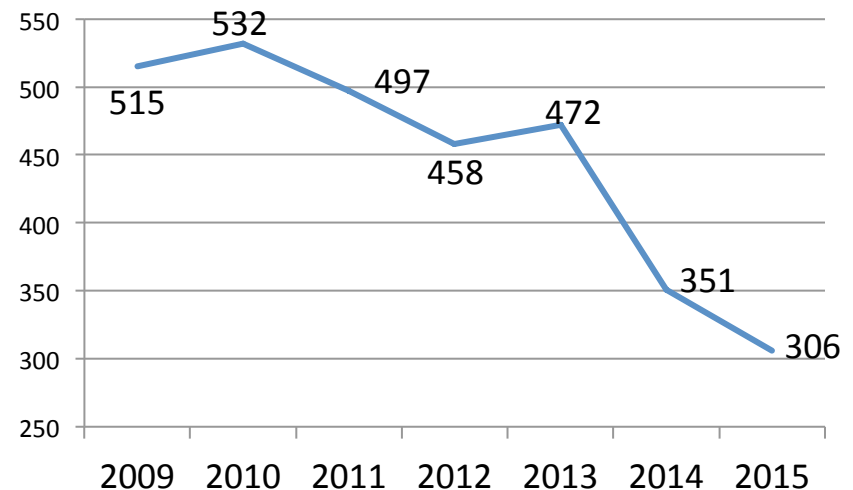
## Division of Child & Family Services (DCFS) commitments and the juvenile parole population have declined substantially

Commitments to DCFS by State Fiscal Year



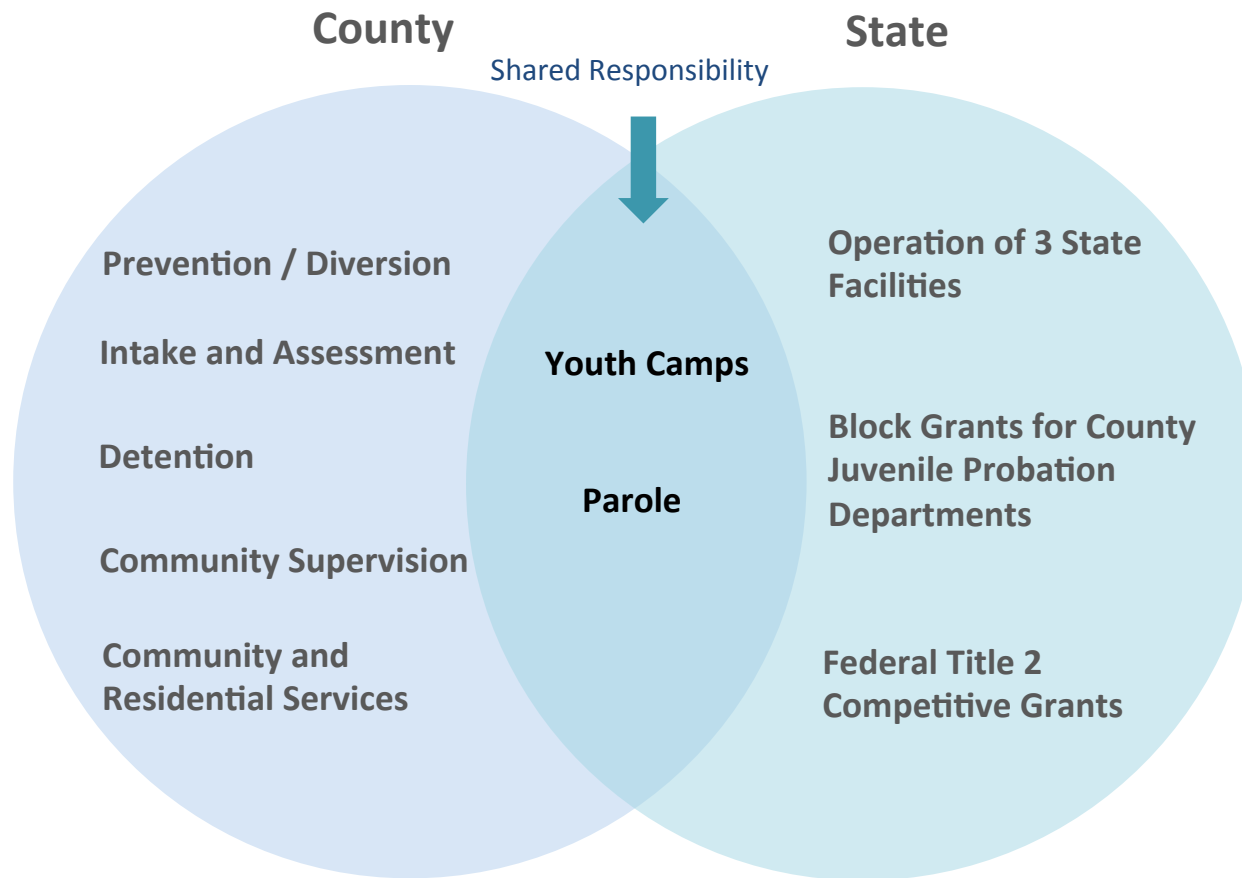
Commitments **decreased by 53 percent** between 2006 and 2015

Youth Parole Average End-of-Month Population, FY2009–FY2015



**41-percent decline** in the average monthly juvenile parole population between 2009 and 2015

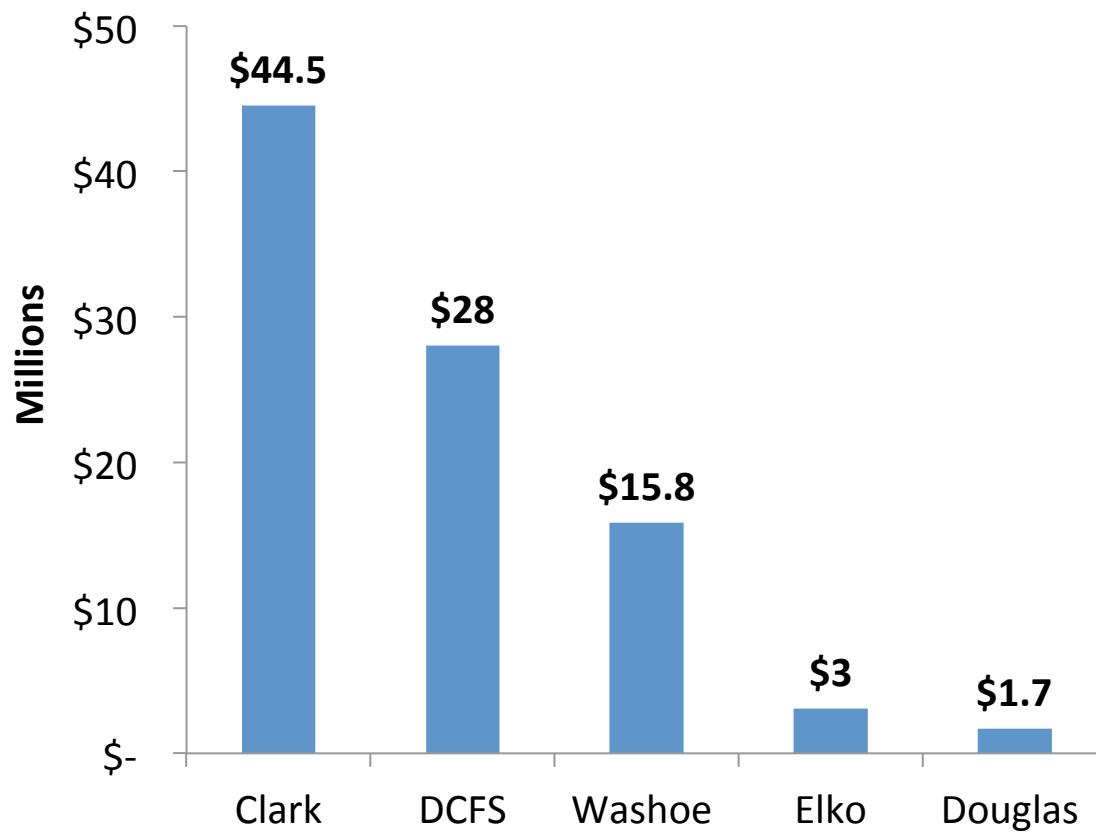
Funding for juvenile justice supervision and services is also a shared state and county responsibility



State/county funding exchanges are based on overall county school-age youth population rather than actual service use or performance targets

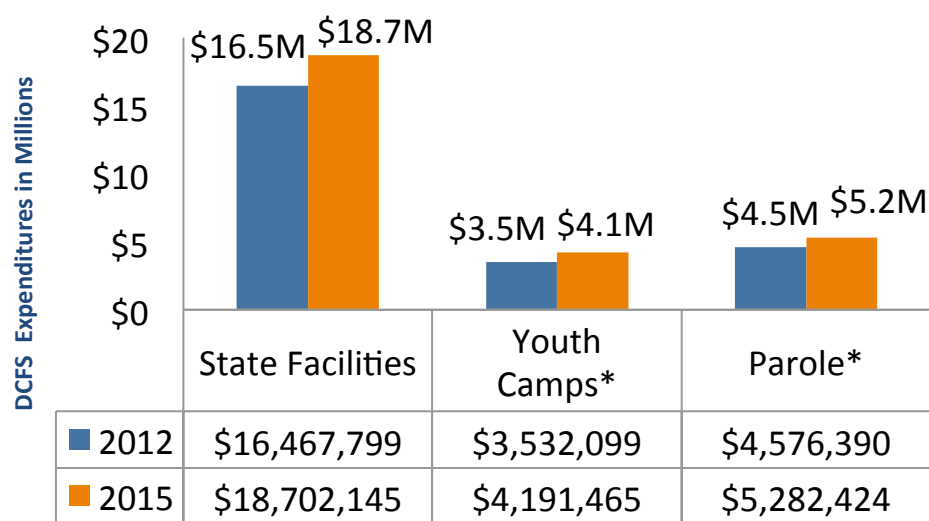
Nevada spent more than \$95 million for juvenile justice supervision and services in 2015

### DCFS and County Juvenile Justice Budgets 2015



**Costs per day** for youth in state custody and youth camps have increased and little is known about the effectiveness of services provided

**DCFS Expenditures For State-Run Facilities, Youth  
Camps, and Parole  
Fiscal Year 2012 and 2015**



\*Includes general revenue and county funds

**Average Cost Per Day**

	FY2012	FY2015
State Facilities	\$206.01	\$237.22
China Spring Youth Camp	\$61.53	\$178.04
Parole	\$27.12	\$47.30

- Average costs per day have increased since 2012 due to declines in the average number of youth in state facilities and on parole and a slight increase in expenditures for youth camps
- Services provided to youth at youth camps, at state facilities, and on parole vary and little is known about their effectiveness

Limited data are available on youth outcomes, and existing data cannot be used to draw firm conclusions about system performance

- There is **no standard statewide definition** for juvenile recidivism
- **Recidivism and other outcome measures are not routinely calculated or reported** for youth on probation or in DCFS custody
- Outcomes currently reported provide **limited information on system performance**

AVAILABLE SYSTEM MEASURES	Percent in 2014
China Spring/Aurora Pines Youth Terminating Successfully	83%
Commitments that Were the Result of a Probation Violation	25%
Commitments that Were the Result of a Parole Revocation	18%
Youth Reoffending While on Parole	56%
Youth in School and/or Employed While on Parole	36%/12%
Youth on Parole Terminating Successfully	51%



## | Key takeaways from review of publicly available data

**1. Fewer youth are under the supervision of Nevada's juvenile justice system than at any time in the last decade.**



**2. Nevada is spending significant resources on youth under system supervision, and is unable to determine whether these resources are being used efficiently for supervision and services that improve outcomes for youth.**



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Emerging priority areas for assessment based on the initial data review and stakeholder conversations include:

**1. Matching of youth to appropriate supervision and services based on seriousness of offense and risk of reoffending**

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**2. Availability and effectiveness of services for youth on probation, in facilities, and on parole, and use of state and local resources to support these services**

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**3. Tracking and reporting of system performance and youth outcomes, and use of data to guide policy and funding decisions**

## Assessment findings will be based on detailed case-level data sought from many sources

Data	Source	Status
Clark County Probation Data	Washoe County Department of Juvenile Services	-Signed MOU -Data Request in Process
Washoe County Probation Data	Clark County Department of Juvenile Justice Services	-Signed MOU -Data Pull in Process
Youth Camp Data	China Spring Youth Camp, Spring Mountain Youth Camp	-Data Received from China Spring -Awaiting Data from Spring Mountain
Statewide Probation Data	Division of Child and Family Services, Juvenile Justice Services, Juvenile Programs	-Signed MOU -Data Request in Process
Commitment and Parole Data	Division of Child and Family Services, Juvenile Justice Services, Youth Parole Bureau	-Signed MOU -Data Request Submitted
Adult Corrections/Probation and Parole Data	Department of Corrections (Adult)	-DCFS reviewing existing MOU with DPBH for potential amendment

Assessment findings will also reflect feedback from extensive interviews and focus groups with an array of system stakeholders

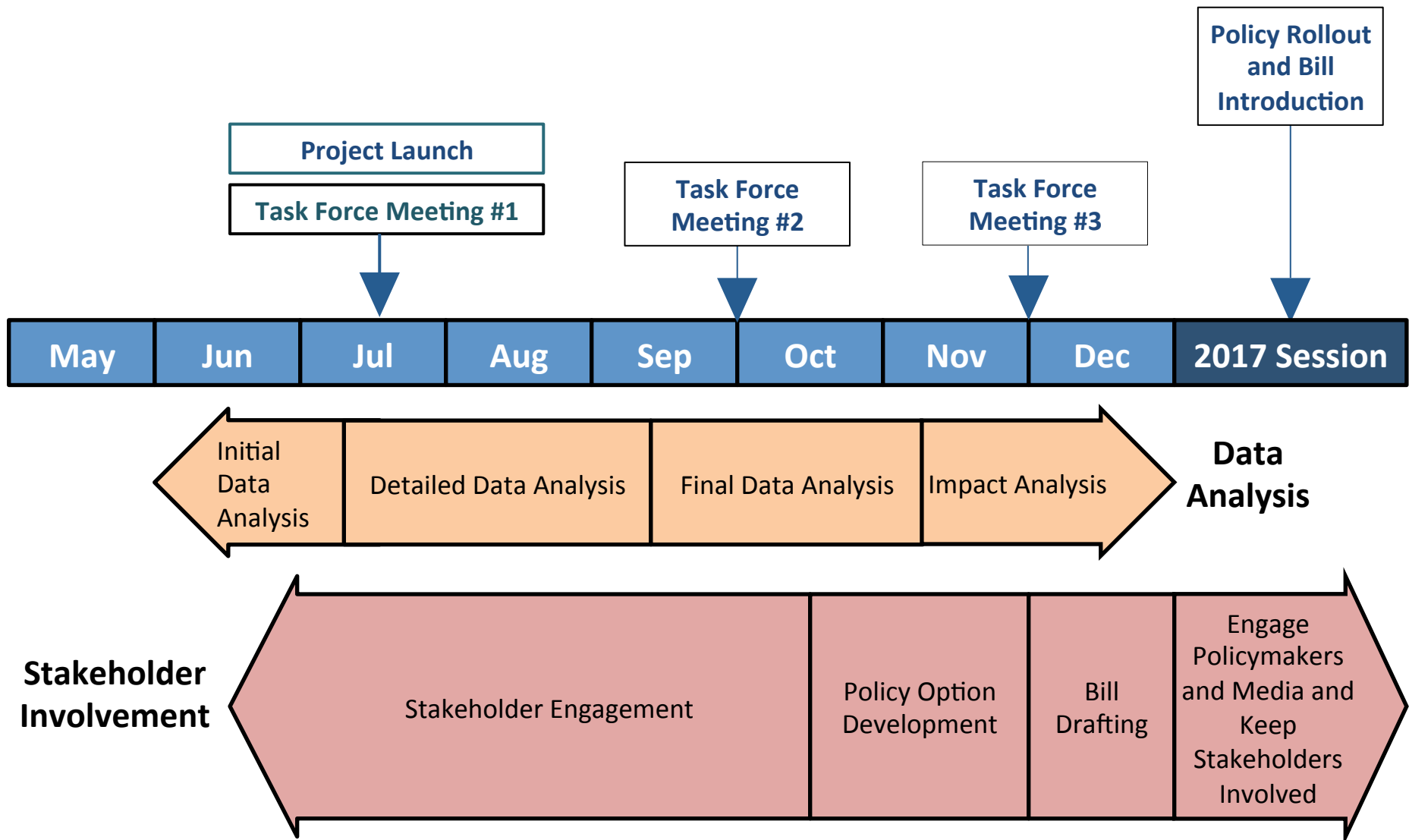
**June 2016 Site Visit**  
**Carson City/Washoe**  
**County**

- DCFS/Youth Parole Bureau
- District court judges
- Probation chiefs
- Child welfare/social services/education
- Law enforcement
- District attorneys/public defenders

**July 2016 Site Visit**  
**Clark and Washoe**  
**Counties**

- State legislators
- DCFS front-line staff
- Probation chiefs and front-line staff
- District court judges
- Child welfare/social services/education
- District attorneys/public defenders
- Summit View correctional center

# Statewide Juvenile Justice Improvement Initiative timeline





# Thank you

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*Collaborative Approaches to Public Safety*

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