IMPROVING OUTCOMES FOR YOUTH IN CONNECTICUT
THIRD PRESENTATION TO THE IOYOUTH TASK FORCE:
REFERRALS, DIVERSION, DETENTION

Nina Salomon, Deputy Program Director
Emily Rogers, Senior Research Associate
Jacob Agus-Kleinman, Policy Analyst
Overview

01 Background
02 Key Findings
03 Summary and Next Steps
About the Council of State Governments
Justice Center

National nonprofit, nonpartisan, membership association of state government officials that engages members of all three branches of state government.

Provides practical, nonpartisan research-driven strategies and tools to increase public safety and strengthen communities.
Connecticut established a task force chaired by Rep. Walker and Secretary McCaw to oversee and guide the initiative.


Melissa McCaw, Secretary, Office of Policy and Management

Abby Anderson, Executive Director, CT Juvenile Justice Alliance

Erica Bromley, Juvenile Justice Liaison, Connecticut Youth Services Association

Francis Carino, Supervisory Juvenile Prosecutor, Office of the Chief State’s Attorney

Judge Bernadette Conway, Chief Administrative Judge, Juvenile Matters

John Frassinelli, State Department of Education

Deborah Fuller, Director, Family and Juvenile Services, Court Support Services Division, Judicial Branch

Eulalia Garcia, Deputy Warden, Manson Youth Institution, Department of Corrections

Hector Glynn, Senior Vice President, The Village for Children and Families

Dr. Derrick Gordon, Director, Research, Policy and Program on Male Development, The Consultation Center, Yale University

Brian Hill, Director of Human Resources, Judicial Branch

Senator George Logan, Human Services Committee, Connecticut General Assembly

Eleanor Michael, Policy Development Coordinator, Office of Policy and Management

Ken Mysogland, Bureau Chief, External Affairs, Department of Children and Families

Marc Pelka, Undersecretary for Criminal Justice, Office of Policy and Management


Christine Rapillo, Chief Public Defender, Connecticut Office of Chief Public Defender

Janeen Reid, Executive Director, Full Circle Youth Empowerment

Gary Roberge, Executive Director, Court Support Services Division, Judicial Branch

Fred Spagnolo, Chief of Police, Waterbury Police Department

Martha Stone, Executive Director, Center for Children’s Advocacy
Data provided by state agencies informs the assessment results presented today.

<table>
<thead>
<tr>
<th>Data</th>
<th>Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>CSSD Detention Admissions</td>
<td></td>
</tr>
<tr>
<td>CSSD Probation Cases</td>
<td>Center for Analytics–University of New Haven</td>
</tr>
<tr>
<td>CSSD Unified Criminal History</td>
<td></td>
</tr>
<tr>
<td>Juvenile Review Boards</td>
<td>Connecticut State Department of Education</td>
</tr>
<tr>
<td>Youth Service Bureaus</td>
<td></td>
</tr>
<tr>
<td>Survey Data</td>
<td>Bridgeport and Hartford Detention Facilities Pretrial Staff (n = 102)</td>
</tr>
</tbody>
</table>
Notes on System Assessment Data

1. **Based on data available** through the Center for Analytics–University of New Haven and the Connecticut State Department of Education

2. **Data includes information on:**
   - Youth referred to juvenile court for a delinquent offense
   - Youth on non-judicial supervision for a delinquent offense
   - Youth referred to a juvenile review board

3. **Details findings from:**
   - FY2014 to FY2018 for youth with juvenile court involvement for a delinquent offense
   - FY2017 for youth involved with a juvenile review board

4. **Race and ethnicity data** for JRBs was recoded from two variables on race and Hispanic ethnicity into a single race/ethnicity variable and labeled to correspond with terminology used by CSSD. In February 2014, CSSD moved from univariate to bivariate collection of race/ethnicity, which may have contributed to the apparent increase in Hispanic youth in CSSD data.
CSG Justice Center staff conducted multiple site visits to Connecticut, and spoke with over 100 stakeholders.

CSG staff also visited detention, REGIONS, and DOC facilities to meet with youth, facility leadership, custody staff, mental health and education providers:

- Bridgeport Juvenile Detention Center
- Hartford Juvenile Detention Center
- Journey House
- Manson Youth Institution
- Boys and Girls Village
- Connecticut Junior Republic
The following goals and context help guide the IOYouth assessment in Connecticut:

- The goal of the assessment is to identify key barriers to improving outcomes for youth and advance policy, funding, and practice changes to address these barriers.

- The assessment shows what is happening in Connecticut’s juvenile justice system based on available data and whether policies and practices are aligned with what research shows works to improve outcomes for youth.

- Most, if not all, state and local juvenile justice systems struggle to prevent youth from reoffending.

- Implementation is often where the rubber hits the road, and given Connecticut’s history of legislative reforms, recommendations may focus more on implementation, administrative policy, and practice changes.
Overview

01 Background
02 Key Findings
03 Summary and Next Steps
REFERRAL ASSESSMENT
FINDINGS:

Who is getting referred to the juvenile justice system?
Connecticut’s juvenile population is 59 percent White, 41 percent youth of color, with the Hispanic population growing 10 percent since 2014.

<table>
<thead>
<tr>
<th>Year</th>
<th>Non-Hispanic White</th>
<th>Hispanic</th>
<th>Non-Hispanic Black</th>
<th>Non-Hispanic Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>235,351</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2016</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2017</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2018</td>
<td>209,297</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Delinquent referrals to juvenile court declined 26 percent from 2014 to 2018.

**Delinquent Referrals to Juvenile Court, FY2014 – FY2018**
- FY2014: 11,033
- FY2018: 8,178
- Decline: 26%

**Rate of Delinquent Referrals to Juvenile Court per 1,000 Youth, FY2014 – FY2018**
- FY2014: 29.5
- FY2018: 23.1
- Decline: 22%

Note: Due to methodological differences referral numbers shown vary slightly from figures previously reported by CSSD. For this analysis, a delinquent referral was based on the most serious charge per arrest date.
While misdemeanor and other delinquent referrals to juvenile court declined since 2014, felony referrals increased 14 percent.

**Delinquent Referrals to Juvenile Court by Offense Type, FY2014 - FY2018**

<table>
<thead>
<tr>
<th>Offense Type</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total</td>
<td>-26%</td>
</tr>
<tr>
<td>Felony</td>
<td>+14%</td>
</tr>
<tr>
<td>Misdemeanor</td>
<td>-29%</td>
</tr>
<tr>
<td>VOP</td>
<td>-43%</td>
</tr>
<tr>
<td>Other</td>
<td>-64%</td>
</tr>
</tbody>
</table>
The uptick in felony referrals is driven by a 146 percent increase in larceny offenses (primarily motor vehicle thefts) between 2014 and 2018.

Delinquent Felony Referrals to Juvenile Court, FY2014 - FY2018

<table>
<thead>
<tr>
<th>Offense Type</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Felony</td>
<td>+14%</td>
</tr>
<tr>
<td>Larceny</td>
<td>+146%</td>
</tr>
<tr>
<td>Other Than Larceny</td>
<td>-7%</td>
</tr>
</tbody>
</table>
Each type of felony larceny referral increased significantly since 2014, while misdemeanor offenses decreased across offense types.

<table>
<thead>
<tr>
<th>Offense Type</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Felony</td>
<td>+14%</td>
</tr>
<tr>
<td>Larceny – 1&lt;sup&gt;st&lt;/sup&gt; Degree</td>
<td>+467%</td>
</tr>
<tr>
<td>Larceny – 2&lt;sup&gt;nd&lt;/sup&gt; Degree</td>
<td>+130%</td>
</tr>
<tr>
<td>Larceny – 3&lt;sup&gt;rd&lt;/sup&gt; Degree</td>
<td>+89%</td>
</tr>
<tr>
<td>Criminal Mischief – 1&lt;sup&gt;st&lt;/sup&gt; Degree</td>
<td>+42%</td>
</tr>
<tr>
<td>Poss. Weapon on School Grounds</td>
<td>+23%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Offense Type</th>
<th>% Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Misdemeanor</td>
<td>-29%</td>
</tr>
<tr>
<td>Larceny – 6&lt;sup&gt;th&lt;/sup&gt; Degree</td>
<td>-43%</td>
</tr>
<tr>
<td>Disorderly Conduct</td>
<td>-42%</td>
</tr>
<tr>
<td>Assault – 3&lt;sup&gt;rd&lt;/sup&gt; Degree</td>
<td>-30%</td>
</tr>
<tr>
<td>Breach of Peace – 2&lt;sup&gt;nd&lt;/sup&gt; Degree</td>
<td>-27%</td>
</tr>
<tr>
<td>Threatening – 2&lt;sup&gt;nd&lt;/sup&gt; Degree</td>
<td>-23%</td>
</tr>
</tbody>
</table>
Youth 16 years of age and older, males, and youth of color represent the majority of delinquent referrals to juvenile court.
While delinquent referrals decreased for all races/ethnicities between 2014 and 2018, the disproportionality in referrals stayed the same.
Over 40 percent of referrals are first time referrals, while about 1/3 of referrals have four or more prior referrals to juvenile court.

Delinquent Referrals to Juvenile Court by Number of Prior Delinquent Referrals, FY2018

**Total**
- First Referral: 2749, 33%
- Two or Three Referrals: 3330, 41%
- Four or More Referrals: 2099, 26%

**Felony**
- First Referral: 1047, 46%
- Two or Three Referrals: 535, 23%
- Four or More Referrals: 705, 31%

**Misdemeanor**
- First Referral: 1417, 27%
- Two or Three Referrals: 1422, 28%
- Four or More Referrals: 2355, 45%
Hispanic youth are underrepresented in first time referrals compared to their overall referrals, while Black youth’s proportion of first time referrals is comparable to their overall referrals.

Demographics of First Time Delinquent Referrals, FY2018
First time referrals to juvenile court consist of many different types of felony and misdemeanor offenses.

### Most Frequent Offenses for First Time Delinquent Referrals to Juvenile Court, FY2018

<table>
<thead>
<tr>
<th>Felony</th>
<th>Number</th>
<th>Percent of Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Burglary, 3rd Degree</td>
<td>88</td>
<td>12%</td>
</tr>
<tr>
<td>Larceny, 3rd Degree</td>
<td>65</td>
<td>9%</td>
</tr>
<tr>
<td>Carry Dangerous Weapon</td>
<td>44</td>
<td>6%</td>
</tr>
<tr>
<td>Criminal Mischief, 1st Degree</td>
<td>43</td>
<td>6%</td>
</tr>
<tr>
<td>Risk Injury to Child</td>
<td>40</td>
<td>6%</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Misdemeanor</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Breach Peace, 2nd</td>
<td>582</td>
<td>25%</td>
</tr>
<tr>
<td>Assault, 3rd Degree</td>
<td>396</td>
<td>17%</td>
</tr>
<tr>
<td>Larceny, 6th Degree</td>
<td>310</td>
<td>13%</td>
</tr>
<tr>
<td>Disorderly Conduct</td>
<td>229</td>
<td>10%</td>
</tr>
<tr>
<td>Threatening, 2nd</td>
<td>156</td>
<td>7%</td>
</tr>
</tbody>
</table>
Youth under age 12 represent 2 percent of all referrals, and 36 percent of these youth receive some form of system supervision (mostly non-judicial).

### Under Age 12 Delinquent Referrals to Juvenile Court, FY2018

#### Age
- Under 10: 20%
- 10: 12%
- 11: 68%

#### Race/Ethnicity
- Hispanic: 3%
- Non-Hispanic Black: 34%
- Non-Hispanic White: 30%
- Other: 33%

#### Gender
- Female: 14%
- Male: 86%

#### Most Frequent Offenses
- Breach of Peace, 2nd Degree
- Assault, 3rd Degree
- Threatening, 2nd Degree

#### Offense Level
- Felony – 24%
- Misdemeanor – 74%
- Other – 2%

#### Outcome
- Supervision – 36%
Delinquent referrals to juvenile court declined 26% since 2014, however, disproportionality in referrals has remained the same.

Referrals for misdemeanor offenses have declined while felony referrals have increased, mostly due to a large spike in motor vehicle thefts.

41 percent of all referrals are first time referrals (misdemeanors and felonies), and opportunities may exist to ensure that some of these youth are never referred to the system.
DIVERSION ASSESSMENT
FINDINGS:

Who is getting diverted to YSBs/JRBs and what services are youth getting?
What are best practices in juvenile diversion?

- Divert youth who are assessed as low risk from system involvement and provide minimal or no supervision for these youth.

- Use risk screening tools to objectively identify low-risk youth who are appropriate for diversion.

- Establish clear criteria to identify youth that should be eligible for and/or automatically participate in diversion programs.

- Use needs screening tools to identify youth with potential mental health and substance use needs to match youth with appropriate services.

- Collect data on diversion program participation and quality to evaluate performance.
Qualitative Takeaways on YSBs/JRBs

- There are currently 103 YSBs serving 146 communities in Connecticut, and 88 JRBs serving 135 communities.

- YSBs and JRBs vary across the state in terms of how they are structured, and it is unclear if existing funding is being used efficiently and whether programs are effective.

- While YSBs and JRBs started using the Ohio Scales Screener for their JRB and truancy cases as of July 1, 2018, it is unclear how this and other screening tools are being used to inform eligibility decisions or service matching.

- Stakeholders report that some programs are underutilized given needs that may exist in a community, and that some YSBs and JRBs struggle to respond to the multiple array of needs of youth and families.

- Hartford ($227,250), New Haven ($227,250), and Bridgeport ($202,000) were the only JRBs that received full state funding in FY2018.
Eight percent of all referrals to Youth Service Bureaus (YSBs) are from juvenile court or law enforcement.

Referral Source of YSB Tier 2 Referrals, Program Year 2016

- 8% Juvenile Justice Referrals
- 92% All Other Referrals

Source: Connecticut State Department of Education. Connecticut Youth Service Bureaus, July 2015-June 2017

Note: Program Year 2016 is July 2016 to June 2017. Referral source is of the number of youth with a known referral source.
Nearly 2/3 of referrals to Juvenile Review Boards (JRBs) come from law enforcement, and 2/3 are a result of a community or school-based arrest.
Over 61 percent of referrals to JRBs are males, and 60 percent are for youth of color.
Referrals to JRBs from juvenile court have increased over 100 percent since 2014, and 42 percent of referrals from court to JRBs are for Black youth.
Variability exists between JRBs in their use of services.

**JRB Service Recommendations, FY2017**

- **Bridgeport**: 19% Received Service Recommendation, 81% No Service Recommendation
- **Hartford**: 5% Received Service Recommendation, 95% No Service Recommendation
- **Meriden**: 100% No Service Recommendation
- **New Britain**: 100% No Service Recommendation
- **Norwalk**: 20% Received Service Recommendation, 80% No Service Recommendation
- **Waterbury**: 7% Received Service Recommendation, 93% No Service Recommendation

Note: Analysis of service recommendations was performed on JRB referrals exiting the program during the reporting year only.
Across JRBs, case management is the most common type of service referral, followed by restorative practices.

**JRBN Service Recommendations, FY2017**

- **Case Management**: 49%
- **Restorative**: 40%
- **Community Service**: 35%
- **Positive Youth Development**: 29%
- **Individual Therapy**: 22%
Black youth are less likely to be referred to services through JRBs than their peers.

**JRB Service Recommendation by Race/Ethnicity, FY2017**

**All Services**
- Hispanic: 95%
- Non-Hispanic Black: 90%
- Non-Hispanic White: 96%

**Individual Therapy**
- Hispanic: 27%
- Non-Hispanic Black: 17%
- Non-Hispanic White: 20%

**Case Management**
- Hispanic: 51%
- Non-Hispanic Black: 41%
- Non-Hispanic White: 55%
Current Challenges with YSB/JRB Data

• Only JRBs associated with the Connecticut Youth Services Association currently contribute data for the state-level analysis, which excludes a few of the larger JRB sites.
• Although the current data collection system has strengths such as the use of drop-down menus to standardized data collection, increased quality assurance of the data is needed.
  • Some JRB records lacked a referral date, intake date, or hearing date. Some records included an exit date for the prior reporting year or an exit date prior to the intake date.
  • Offense information collected does not reference statute, making it difficult to categorize and compare to court data.
• By collecting data only once a year, JRBs do not have the ability to periodically review data or perform frequent quality assurance checks.
The establishment and use of YSBs and JRBs in certain communities may have contributed to the increase in delinquent referrals not being accepted by the court.

Black youth are just as likely to be referred to JRBs, however, they are less likely to be referred to services, and more services may be needed to address their needs.

YSBs and JRBs vary widely across the states in terms of funding, policies, and practices, and more statewide guidelines may be needed.
DIVERSION ASSESSMENT
FINDINGS:

Who is getting diverted through probation non-judicial handling, and what happens to youth on diversion?
Qualitative Takeaways on Non-Judicial Handling

• If a case is referred to probation by law enforcement, probation can decide to discharge a case with a warning, or refer a case for non-judicial supervision or administrative supervision based on criteria in the CT Practice Book (offense and prior history).

• In making this determination, probation also utilizes the results of a risk screening tool, records, and collateral information.

• In certain jurisdictions, probation supervisors may consult with prosecutors in cases where there are questions around whether to handle a situation non-judicially.

• Non-judicial supervision is based on the client’s risk and needs, and can resemble probation supervision; cases handled non-judicially have similar conditions of supervision as those youth on probation, and youth can be supervised non-judicially up to 6 months.
As referrals for misdemeanors have decreased, the proportion of referrals handled non-judicially has also decreased. At the same time, more referrals are not being accepted and instead referred to JRBs.
Of referrals handled non-judicially, half are youth of color and youth age 16 or older, and more than 60 percent are males.
Most referrals handled non-judicially have no prior juvenile justice involvement, and nearly $\frac{3}{4}$ are first time referrals.

Non-Judicially Handled Delinquent Referrals to Juvenile Court by History, FY2018

### Prior Delinquent Juvenile Court Involvement

- **None**: 86%
- **Prior Delinquent Juvenile Court Involvement**: 14%

### Delinquent Referral History

- **First Referral**: 73%
- **Two or Three Referrals**: 26%
- **Four or More Referrals**: 1%
3/4 of first time misdemeanors and 16 percent of first time felonies are handled non-judicially.

Delinquent Referrals to Juvenile Court by Handling Decision by Offense, FY2018

- **Felony**
  - FY2014: 91%
  - FY2018: 93%
  - 9%

- **Misdemeanor**
  - FY2014: 54%
  - FY2018: 53%
  - 4%

First Time Felony
- FY2014: 82%
- FY2018: 84%
- 18%

First Time Misdemeanor
- FY2014: 68%
- FY2018: 61%
- 7%

### Legends
- **Not Accepted**
- **Non-Judicial Handling**
- **Judicial Handling**
While most first-time misdemeanor referrals, regardless of race, are handled non-judicially, opportunities may exist to expand diversion for youth with multiple misdemeanor referrals.

First-Time Misdemeanor Delinquent Referrals by Handling and Race, FY2018

<table>
<thead>
<tr>
<th></th>
<th>Not Accepted</th>
<th>Non-Judicial Handling</th>
<th>Judicial Handling</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hispanic</td>
<td>15%</td>
<td>62%</td>
<td>23%</td>
</tr>
<tr>
<td>Non-Hispanic Black</td>
<td>25%</td>
<td>53%</td>
<td>22%</td>
</tr>
<tr>
<td>Non-Hispanic White</td>
<td>13%</td>
<td>65%</td>
<td>22%</td>
</tr>
</tbody>
</table>

Third-Time Misdemeanor Delinquent Referrals with No Prior Felonies by Handling and Race, FY2018

<table>
<thead>
<tr>
<th></th>
<th>Not Accepted</th>
<th>Non-Judicial Handling</th>
<th>Judicial Handling</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hispanic</td>
<td>1%</td>
<td>1%</td>
<td>0%</td>
</tr>
<tr>
<td>Non-Hispanic Black</td>
<td>21%</td>
<td>24%</td>
<td>18%</td>
</tr>
<tr>
<td>Non-Hispanic White</td>
<td>21%</td>
<td>24%</td>
<td>18%</td>
</tr>
</tbody>
</table>
An increasing percentage of non-judicial cases are discharged, and more youth are supervised through administrative supervision.

Non-Judicially Handled Delinquent Referrals to Juvenile Court by Referral Outcome, FY2014 – FY2018
The average length of stay for youth on non-judicial delinquent supervision is approximately 4.5 months.
35 percent of youth on non-judicial administrative supervision are re-arrested within 2 years, and half of youth on non-judicial delinquent supervision are rearrested within 2 years.

Re-Arrest Rate for Youth Starting Delinquent, Non-Judicial Supervision FY2015 – FY2017

<table>
<thead>
<tr>
<th>Administrative Supervision</th>
<th>Term FY</th>
<th>Year 1</th>
<th>Year 2</th>
<th>2 Year Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY2015</td>
<td>24%</td>
<td>13%</td>
<td></td>
<td>37%</td>
</tr>
<tr>
<td>FY2016</td>
<td>23%</td>
<td>12%</td>
<td></td>
<td>35%</td>
</tr>
<tr>
<td>FY2017</td>
<td>24%</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Non-Judicial Delinquent Supervision</th>
<th>Term FY</th>
<th>Year 1</th>
<th>Year 2</th>
<th>2 Year Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY2015</td>
<td>31%</td>
<td>10%</td>
<td></td>
<td>41%</td>
</tr>
<tr>
<td>FY2016</td>
<td>34%</td>
<td>16%</td>
<td></td>
<td>50%</td>
</tr>
<tr>
<td>FY2017</td>
<td>38%</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Recidivism is defined as a new juvenile referral or adult arrest for a misdemeanor or felony offense within one or two years of the start of supervision.

Note: From FY2015 to FY2017 the % of Medium risk NJ Delinquent Supervision cases increased from 42% to 56%, while at the same time Low risk cases decreased from 51% to 32%.
Non-judicial handling is primarily used for first time referrals, and $\frac{3}{4}$ of referrals for first time misdemeanor offenses and 80% of first time felony offenses are still handled judicially. Opportunities may exist to expand diversion and refine eligibility criteria.

The average length of stay for youth on non-judicial delinquent supervision is approximately 4.5 months; it may be beneficial to further examine outcomes for these youth while they are on supervision.

35 percent of youth on non-judicial administrative supervision are re-arrested within 2 years, and half of youth on non-judicial supervision are rearrested within 2 years.
Is detention used only for youth that are a public safety/flight risk?
What are best practices in juvenile detention?

- Reserve costly secure detention beds for youth who pose a direct risk to public safety or flight risk.

- Establish specific criteria, policies, and training on the use of detention screening instruments, overrides, and secure vs. alternative vs. no detention.

- Establish a continuum of alternatives to detention supervision and services in the community that are matched to the risk and needs of youth.

- Limit the use of detention as a response to technical violations or failures to comply with supervision, unless youth are at imminent risk of harming themselves or others.
Qualitative Takeaways on Pretrial Detention

- Law enforcement officials report a lack of clarity from judicial officials and probation around which youth are appropriate to refer to secure detention. Law enforcement, prosecutors, and probation staff also expressed concern that the new process makes it more challenging to detain youth that may be a public safety risk.

- At the same time, public defenders perceive that some judicial officials have expanded the definition of failure to comply as a way to continue detaining youth and they are often overriding the DRAI.

- Limited alternatives to detention in the community exist in Connecticut.

- In 2016, legislation passed to limit the use of pretrial detention for only those youth that pose a risk to public safety and are a flight risk.

- In January 2017, Connecticut implemented a new detention risk screening instrument.
Admissions to pretrial detention facilities decreased over 50 percent since 2014.
Youth of color represent 84 percent of detention admissions, but only 64 percent of juvenile court referrals.
While detention rates for all races/ethnicities have decreased, disproportionality in detention admissions has increased for both Hispanic and Black youth since 2014.

**Detention Rate per 100 Delinquent Referrals by Race/Ethnicity, FY2014 and FY2018**

- Non-Hispanic White: FY2014 12.4, FY2018 6.0, -51%
- Hispanic: FY2014 25.9, FY2018 18.6, -28%
- Non-Hispanic Black: FY2014 27.4, FY2018 18.1, -34%

**Relative Rate Index, FY2014 and FY2018**

- Hispanic: FY2014 2.1, FY2018 3.1
- Non-Hispanic Black: FY2014 2.2, FY2018 3.0
An increasing percentage of youth admitted to detention have 7 or more prior referrals to juvenile court.

Delinquent Referral History at Time of Admission, FY2014 and FY2018

- One to Three: 38% FY2014, 28% FY2018
- Four to Six: 33% FY2014, 30% FY2018
- Seven or More: 29% FY2014, 42% FY2018

Supervision Status at Time of Admission, FY2014 and FY2018

- Probation: 20% FY2014, 22% FY2018
- Other Supervision: 8% FY2014, 6% FY2018
- Not on Supervision: 72% FY2014, 72% FY2018
All types of detention admissions are decreasing, with take into custody still representing the most common detention reason.

Detention Admissions by Type, FY2014 – FY2018

- **All Other**
- **Warrant**
- **Order to Detain (PD)**
- **Order of Detention (Judge)**
- **Take into Custody**

New detention risk assessment (DRAI) implemented

There were no FWSN detentions after FY2007.

Serious Juvenile Offense was no longer a detention reason after FY2015.

All types of detention admissions are decreasing, with take into custody still representing the most common detention reason.
2/3 of detention admissions involving a new arrest are for felony offenses.

Detention Admissions Involving a New Arrest by Offense Type, FY2014 – FY2018

- **Felony**: 403 (FY2014) to 376 (FY2018), -7%
- **Misdemeanor**: 266 (FY2014) to 98 (FY2018), -63%
- **Juvenile VOP**: 168 (FY2014) to 51 (FY2018), -60%
- **Violation, Infraction, Unknown**: 128 (FY2014) to 27 (FY2018), -84%

**FY2018**
- Felony: 68%
- Misdemeanor: 18%
- Juvenile VOP: 9%
- Violation, Infraction, Unknown: 5%
Detention admissions for youth with prior felony adjudications increased 10 percent following implementation of the DRAI in 2017.

### Detention Admissions, FY2016 and FY2018

- **Prior Judicially Handled Docket**
  - FY2016: 90%
  - FY2018: 93%

- **Prior Delinquency Commitment**
  - FY2016: 8%
  - FY2018: 11%

- **Prior Felony Adjudication**
  - FY2016: 17%
  - FY2018: 30%

- **Prior Charge of VCOP**
  - FY2016: 16%
  - FY2018: 17%

- **Prior Charge of VOP**
  - FY2016: 26%
  - FY2018: 30%
Take into custody admissions for youth with prior felony adjudications increased nearly 20 percent following implementation of the DRAI.

Take into Custody Detention Admissions, FY2016 and FY2018

<table>
<thead>
<tr>
<th>Category</th>
<th>FY2016</th>
<th>FY2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prior Judically Handled Docket</td>
<td>6%</td>
<td>9%</td>
</tr>
<tr>
<td>Prior Delinquency Commitment</td>
<td>6%</td>
<td>9%</td>
</tr>
<tr>
<td>Prior Felony Adjudication</td>
<td>13%</td>
<td>32%</td>
</tr>
<tr>
<td>Prior Charge of VCOP</td>
<td>13%</td>
<td>23%</td>
</tr>
<tr>
<td>Prior Charge of VOP</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Take into custody admissions for youth with prior felony adjudications increased nearly 20 percent following implementation of the DRAI.
Most youth that exit pretrial detention are released home, but an increasing number of youth are released to a residential program or DCF.

Detention Exit by Destination, FY2014 – FY2018

- Home: 70% (FY2014) 62% (FY2018)
- Residential Program: 9% (FY2014) 12% (FY2018)
- CJTS: 6% (FY2014) 2% (FY2018)
- Adult System: 6% (FY2014) 7% (FY2018)
- Foster Home or Group Home: 4% (FY2014) 1% (FY2018)
- DCF: 2% (FY2014) 9% (FY2018)
- Other: 4% (FY2014) 7% (FY2018)
The average length of stay for youth in detention increased 2 days since 2014, and 30 percent of youth are in detention for two weeks or longer.
Most pretrial detention staff believe that youth are appropriately placed in pretrial detention, but over half acknowledge that effective alternatives to detention are not as available.

The appropriate youth are placed in pretrial detention in the state’s detention facilities.

- Strongly Agree: 15% (N=102)
- Agree: 61% (N=102)
- Disagree: 19% (N=102)
- Strongly Disagree: 6% (N=102)

Effective alternatives to secure detention are available in the community for pretrial youth.

- Agree: 53% (N=102)
- Disagree: 47% (N=102)
More than ¼ of staff believe that the lack of appropriate placements and waitlists for placement contribute to longer stays in pretrial detention.

The primary reason youth stay in pretrial detention longer than a week is:

- Risk to public safety: 38%
- Court process/time to trial: 18%
- Lack of appropriate placement: 17%
- Waitlist for placement: 11%
- Behavior/incidents while in detention: 6%
- Completion of predispositional study/evaluations: 5%
- Risk of flight/failure to appear: 4%

(N=101)
Facility staff identified parenting classes, substance use, and gang intervention as the top 3 service needs for youth in pretrial detention.

- 93% of staff believe facilities would benefit from additional partnerships with community-based providers
- 59% of staff believe that services provided to youth in pretrial detention are effective in meeting youth’s needs
Overall, facility staff believe that the culture in their facility is positive, and that the approach to working with youth is rehabilitative.

- **89%** of facility staff believe that the culture and approach to addressing youth behavior is more rehabilitative/treatment focused than punitive.

- **72%** of facility staff report that CSSD sets high and achievable expectations for youth improvement.

- **67%** of facility staff report that they are encouraged by management to develop new strategies to address youth’s emerging challenges.
Facility staff identified family engagement as the number one area for additional training, and more than 2/3 of staff believe that staff turnover is a challenge.

- More than 50% of staff have been in their current facility for 3 years or less, and 59% have been in their role for 3 years or less
- 70% of staff believe that staff turnover is an issue at their facility
- 39% of staff do not believe that staff identify and address racial and ethnic disparities in supervision practices

**Staff receive sufficient training in: (% Disagree)**

- Family Engagement: 44%
- Adolescent Brain Development: 29%
- Mental Health: 26%
- CBT: 25%

(N=101)
Admissions to pretrial detention have declined 51% since 2014, but disproportionality for Black and Hispanic youth has increased.

The length of stay in pretrial detention has increased slightly, with 30% of youth staying two weeks or longer.

Pretrial detention staff believe that detention facilities are rehabilitative and they report a positive culture and climate. However, opportunities exist for additional training around family engagement and disparities, as well as to create additional community-based alternatives.
Overview

01 Background
02 Key Findings
03 Summary and Next Steps
Next Steps

3rd Task Force Presentation (Arrests, Referrals, Diversion, Detention)

4th Task Force Presentation (Supervision and Services)

Develop and Vet Recommendations

5th Task Force Presentation (Recommendations & Action Plan)

February 10  April 22  April - June  June TBD
Developing and Vetting Recommendations

- CSG will begin developing recommendations on front end of the system based on data and best practices (YSBs/JRBs, diversion, and pretrial detention), working alongside agency and system leaders.

- In April, CSG will meet in person with agency and system leaders in each area (e.g. CSSD regarding non-judicial handling and pretrial detention) to further refine recommendations.

- Recommendations will be vetted with additional stakeholders/constituencies (attorneys, judges, advocates, etc.).

- Process will repeat with rest of the system following April task force findings presentation (probation, REGIONs, and DOC, and services).

- Solidified recommendations will then be presented to the task force in June.