

# **Justice Reinvestment: The Challenges Ahead**

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**Austin, Texas**

**Texas Association of Counties, August 2007**

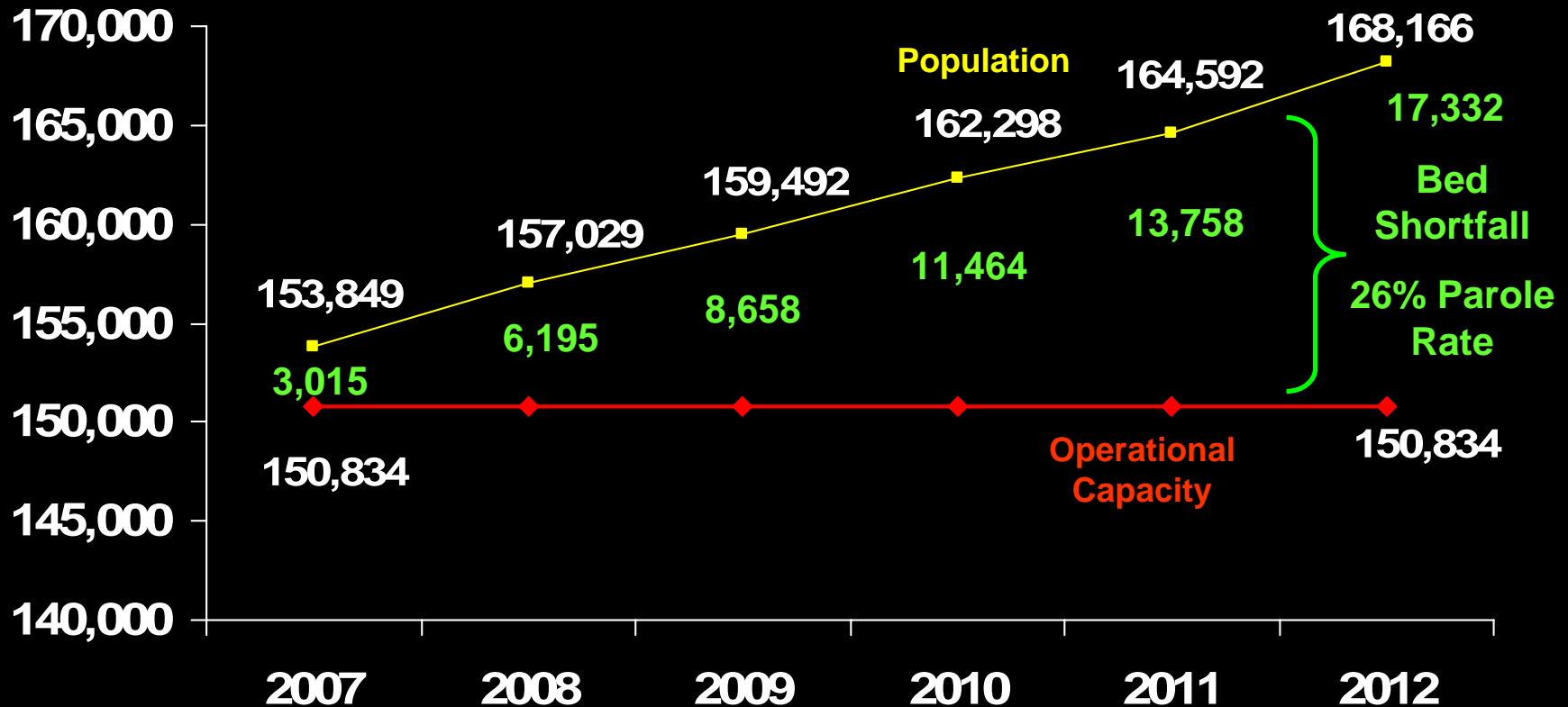
**POLICIES MAIN DRIVER OF DEMAND FOR  
PRISON BEDS**

**JUSTICE REINVESTMENT POLICIES MAY  
REDUCE DEMAND**

**CHALLENGE IS TO IMPLEMENT AND  
SUSTAIN PROGRAM INFRASTRUCTURE**

# Projected Prison Bed Shortfall at Beginning of Legislative Session in January 2007

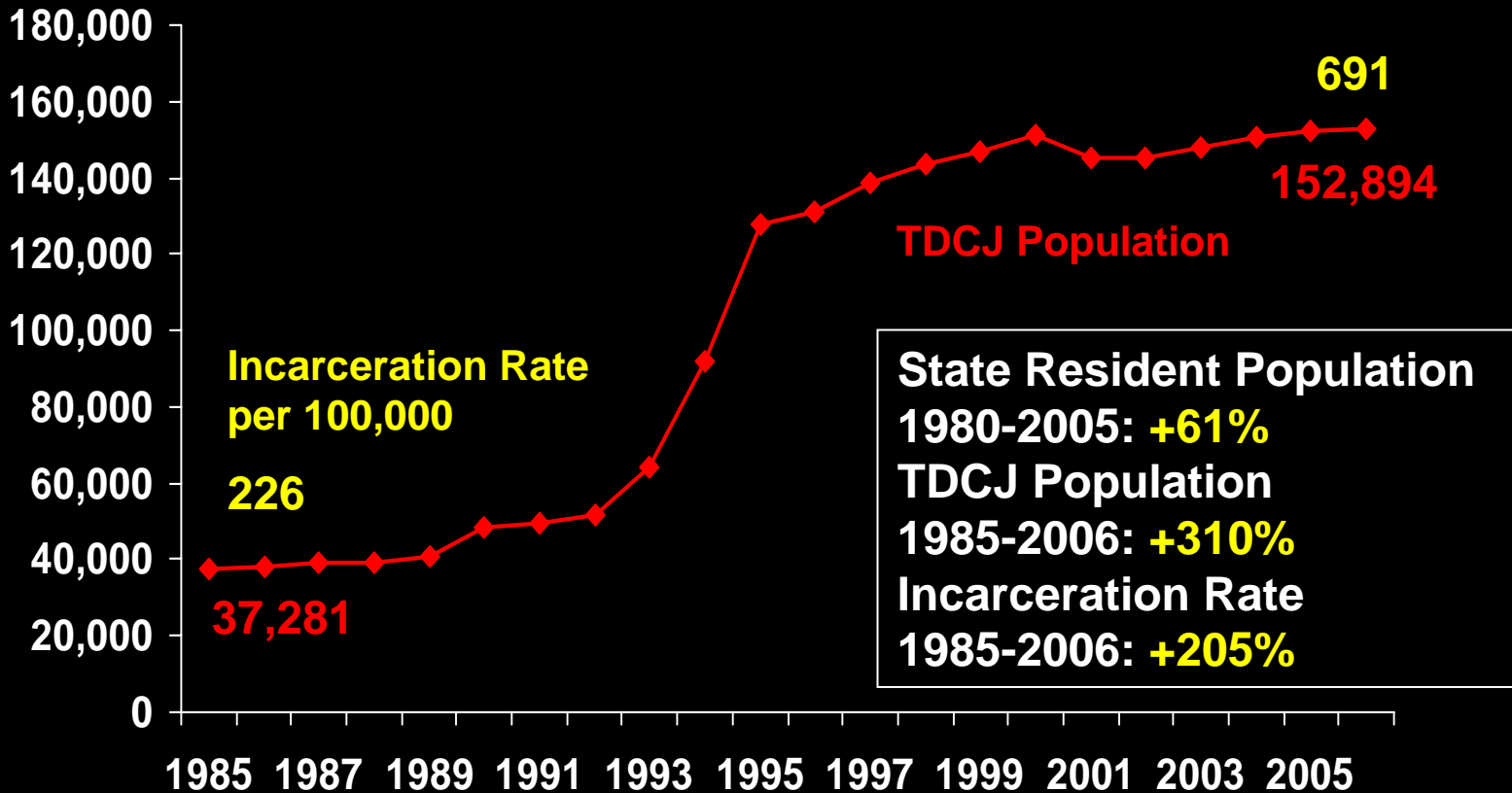
Projected TDCJ Population and Capacity  
2007-2012, January 2007 LBB Projection



Source: Legislative Budget Board, June 06 and January 07, Adult and Juvenile Correctional Population Projections

# Prison Population Expansion Has Outpaced State Population Growth

## TDCJ Population, 1985-2006



Sources: CJPC tables 1985-1998; LBB tables, 1998 to 2006

# Prison System Operating with Critical Correctional Officer Shortages

**Correctional Officers  
Approved Positions**

**26,311**

**Positions Filled as of  
July 2007**

**22,647**

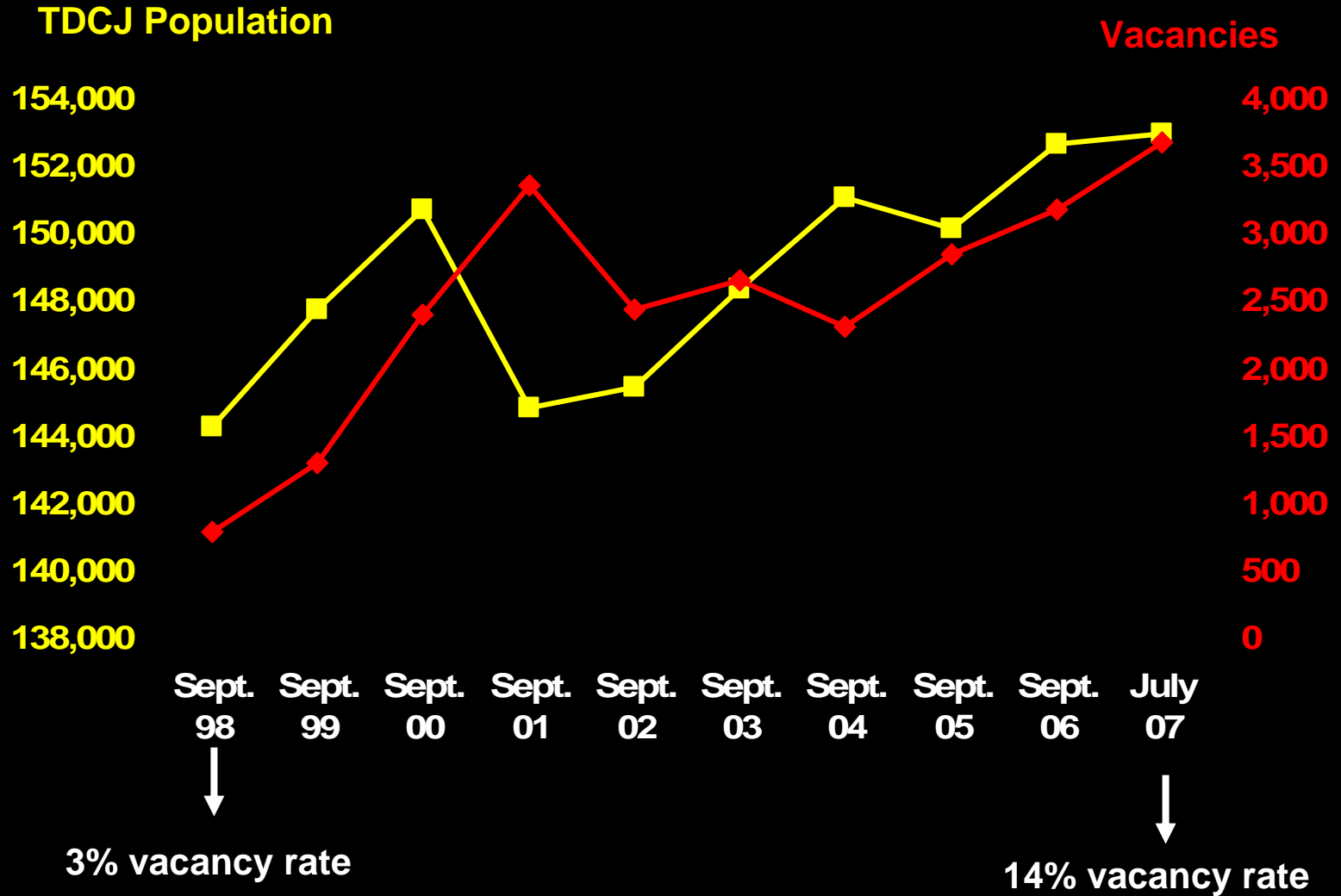
**Vacancies**

**3,664 (14%)**

**32** prison units  
operating with  
higher than  
average vacancy  
rates

Overtime  
produces the  
equivalent of  
about **600 FTEs**  
annually

# Correctional Officer Vacancies Have Increased with the Expansion of the TDCJ Population



# Policies Are Main Driver of Prison Population Growth

Low parole rates

Shortage of probation and parole alternative sanctions and prison treatment programs

Drug Addicts

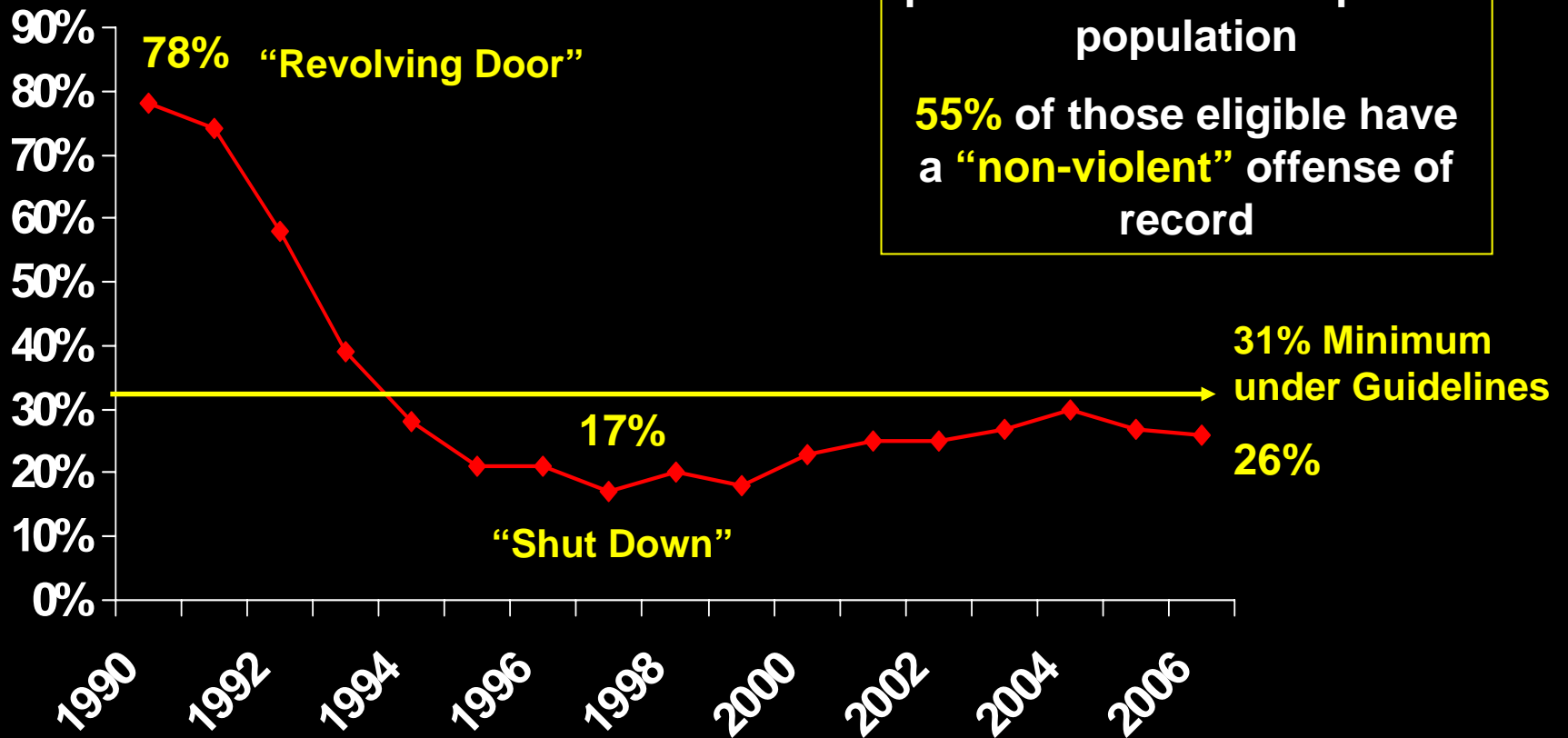
Mentally Ill  
Persons

Unemployed  
Persons

Poor service delivery systems for prevention and re-entry services and failing schools in high stakes neighborhoods

# Low Parole Approval Rates a Key Policy Driving Growth

Parole Approval Rates, 1990-2006

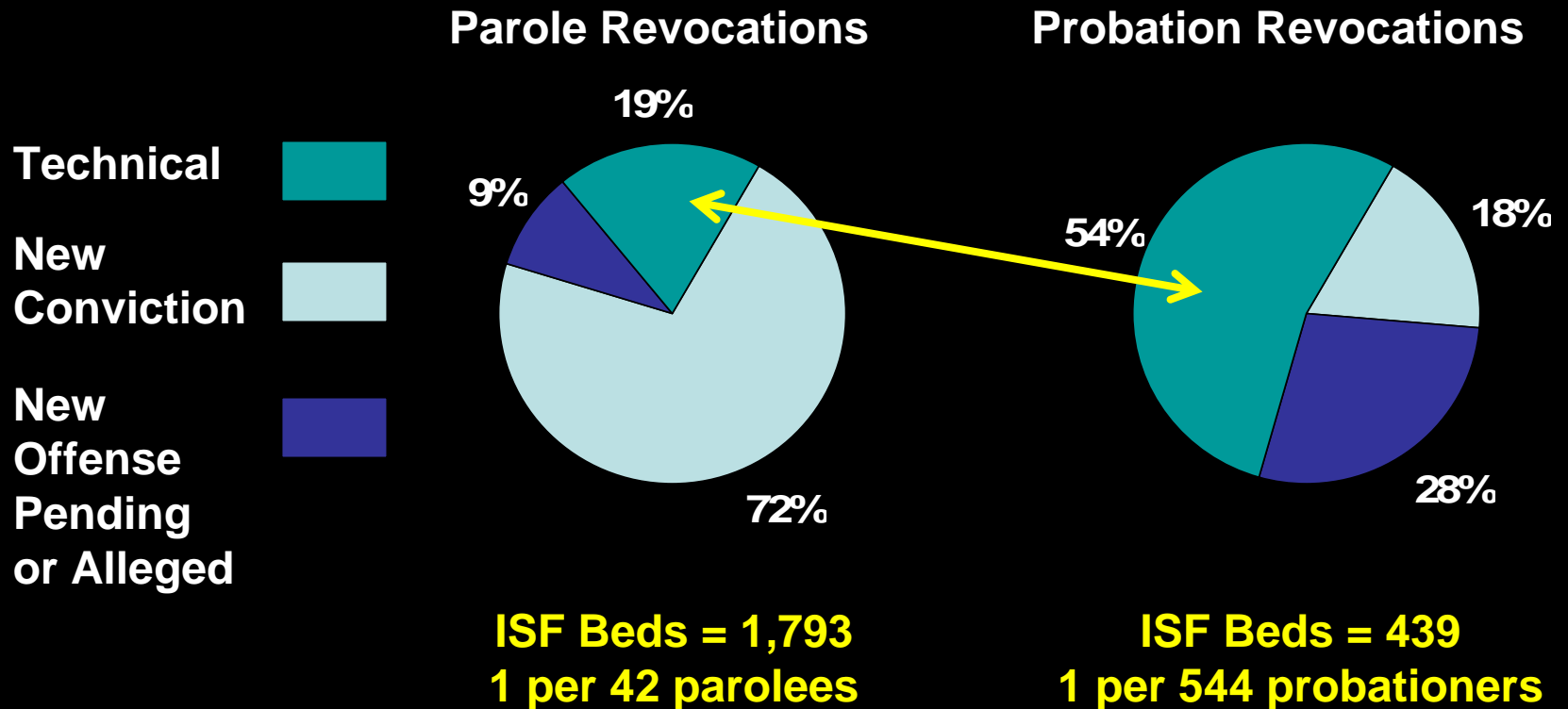


**88,000** inmates are eligible for discretionary release in prison or **66%** of the prison population

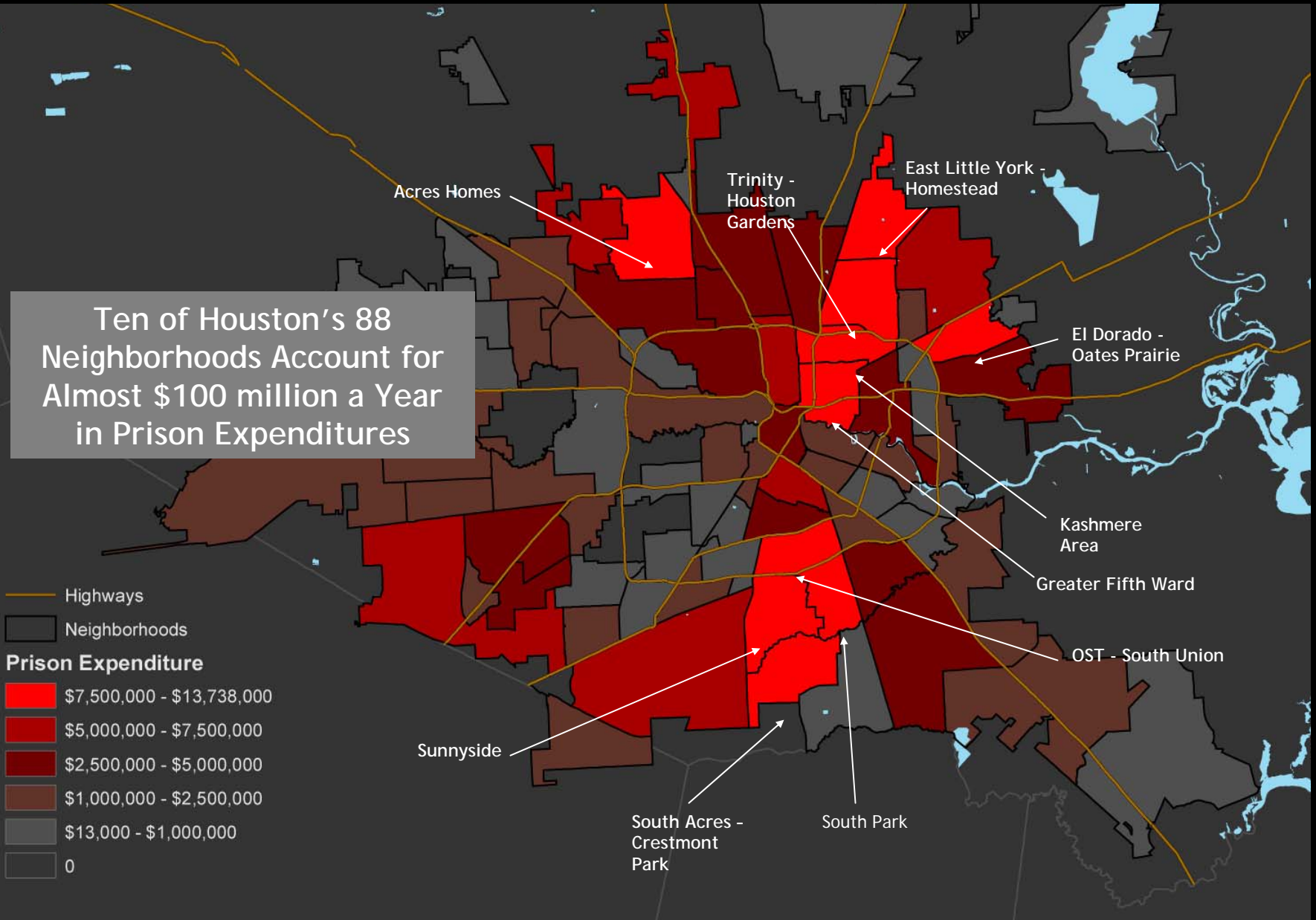
**55%** of those eligible have a **"non-violent"** offense of record



# Lack of Probation Alternative Programs to Reduce Revocation Another Key Factor



# 50% of Former Prisoners Return to Neighborhoods That Account for Only 15% of the City's Adult Population



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# Whitmire/Madden Plan Adds Capacity to Alternative Sanction System

## Diversion/Treatment Plans

New Beds / New Program Slots

Probation/Parole Capacity

4,000 beds / 3,000 slots

In-Prison Therapeutic Treatment

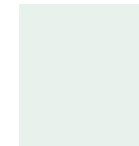
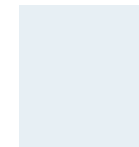
500 beds / 1,000 slots

Other Program Capacity

2,700 slots

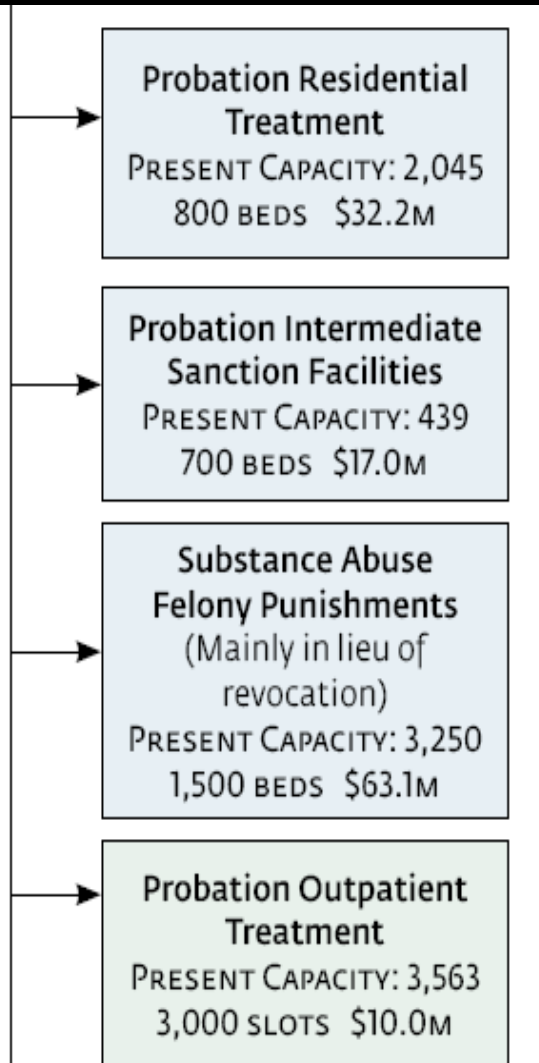
Other Capacity Adjustments

1,200 beds

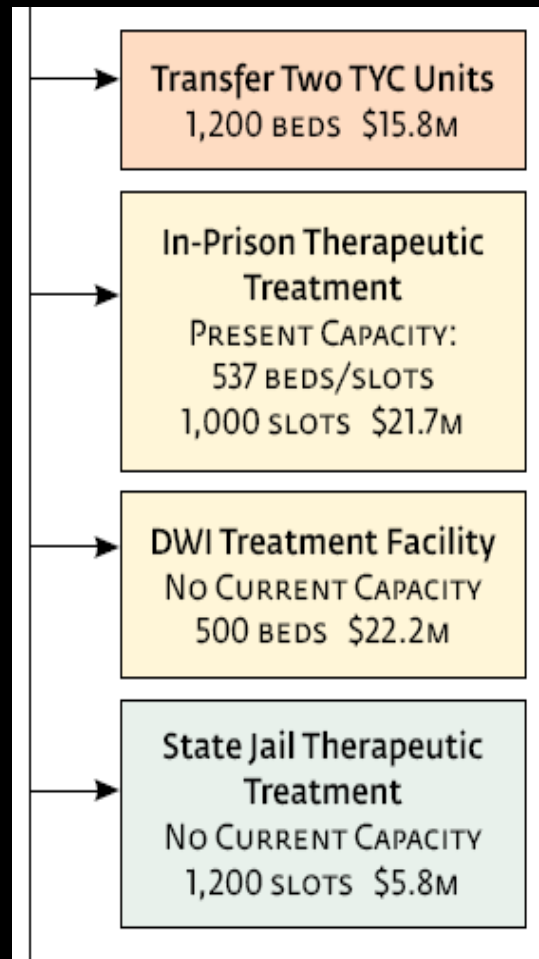


# Program and Alternative Capacity (cont.)

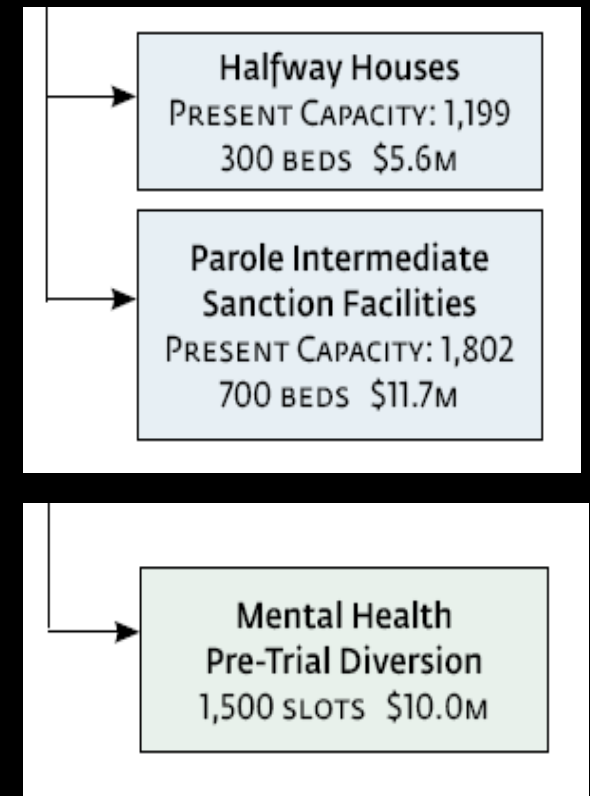
## Probation Programs



## Institutional Programs



## Parole & Re-entry Programs



# Cost of Plan in Comparison with Original TDCJ Request

	TDCJ Request	Whitmire/Madden Plan
<b>Probation/Parole Capacity</b>	\$28,135,448 650 beds	\$129,734,638
• Probation Residential Treatment		800 new beds
• Substance Abuse Felony Punishments		1,500 new beds
• Parole Halfway Houses		300 new beds
• Intermediate Sanction Facilities		1,400 new beds
<b>In-Prison Treatment</b>	\$20,154,609 700 beds	\$43,951,050
• In-Prison Therapeutic Treatment		1,000 beds/slots
• DWI Treatment and Operational Cost		500 beds/new center
<b>Other Program Capacity</b>	\$48,436,000	\$25,800,000
• Mental Health Pre-Trial Diversion Services		1,500 new clients per year
• Probation Outpatient Treatment Programs & Probation Funding Formula		3,000 new clients per year
• State Jail Therapeutic Treatment		1,200 offenders
<b>Other Plan Costs</b>	(\$1,369,392)	\$15,891,698
• Transfer of TYC Units and Operational Cost		1,200 beds
• Additional Probation/Parole Funding Formula		\$25,666,063
<b>SUB-TOTAL</b> (Items related to Whitmire/Madden plan)	<b>\$95,356,665</b>	<b>\$241,043,449</b>

# Overall Plan Produced Savings of Millions of Dollars

	TDCJ Request	Whitmire/Madden Plan
<b>Prison Expansion &amp; Contracted Capacity</b>		
Temporary Contracted Capacity for Backlog Governor's Veto	\$184,485,360	\$66,089,360 -\$29,249,240 ←
Debt Service for New Prisons	\$55,840,099 4,080 beds	\$4,916,438 3,990 beds
Other Operational Cost Above Baseline Governor's Veto	\$187,359,311	\$184,907,557 -\$10,918,309 ←
<b>TOTAL FY2008-2009 OPERATIONAL COSTS ABOVE BASELINE</b>	<b>\$523,041,435</b>	<b>\$456,789,255</b>
Bonds for New Prisons	\$377,700,000	\$233,400,000 (if need arise, pending approval)
<b>TOTAL INCLUDING NEW PRISONS</b>	<b>\$900,741,435</b>	<b>\$690,189,255</b>
Averted Costs in Comparison to TDCJ Request for Appropriations	-	\$210,552,180 (if new prisons are approved)  \$443,952,180 (if new prisons are not approved)

# Additional Attempt at Addressing Early Interventions with New Resources

## SB 156 by Shapiro and Madden

\$5.8 million in FY 09 to intervene with 2,000 families in high risk neighborhoods



### Overview



### Positive Program Effects Found in First Trial at Child Age 15:

#### Benefits to Children

- 48% reduction in child abuse and neglect
- 59% reduction in arrests
- 90% reduction in adjudications as PINS (person in need of supervision) for incorrigible behavior

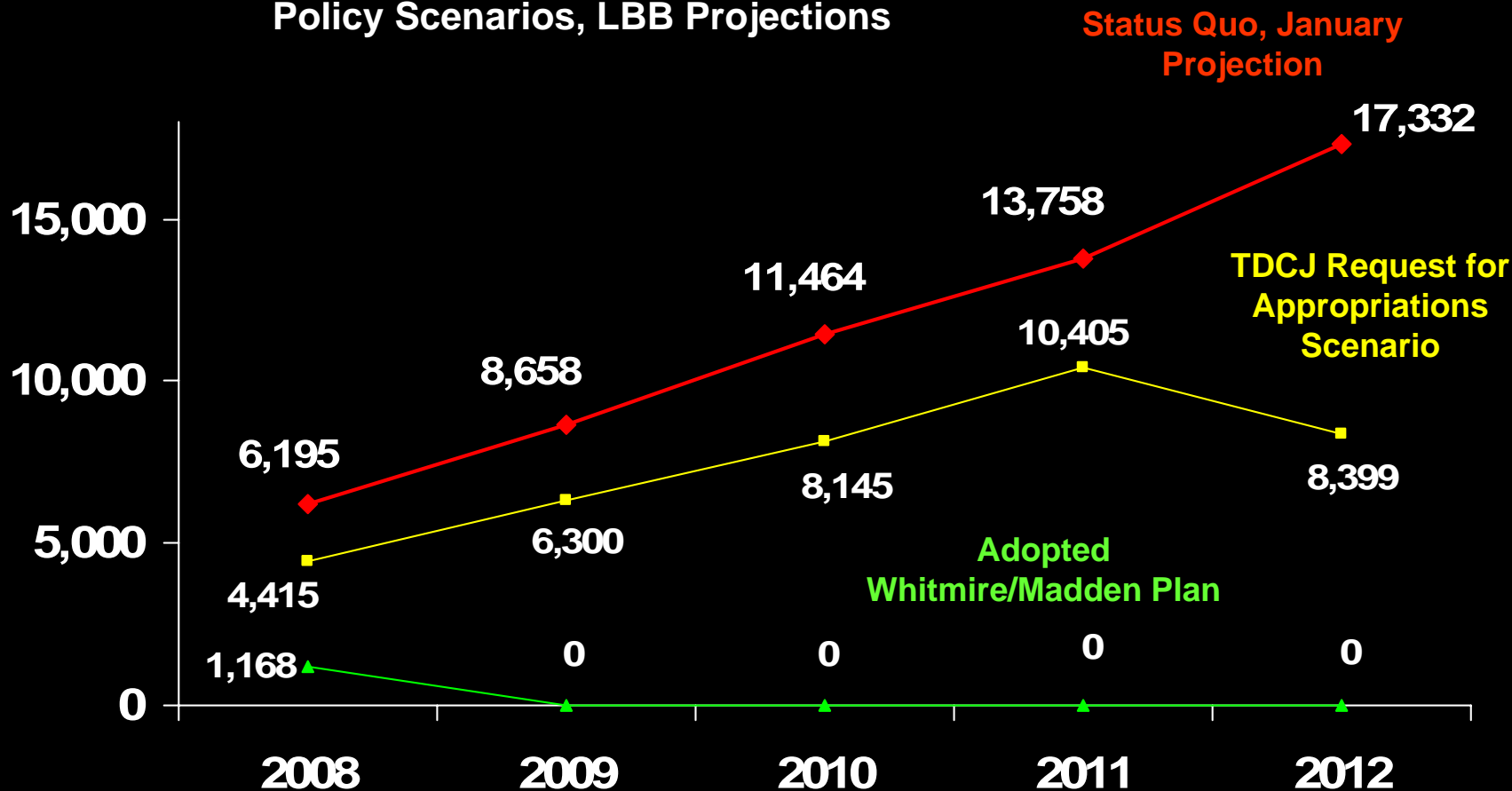
#### Benefits to Mothers

- 61% fewer arrests
- 72% fewer convictions
- 98% fewer days in jail



# Plan Eliminates Backlog Assuming Effective Implementation

Projected Prison Backlog Under Different Policy Scenarios, LBB Projections

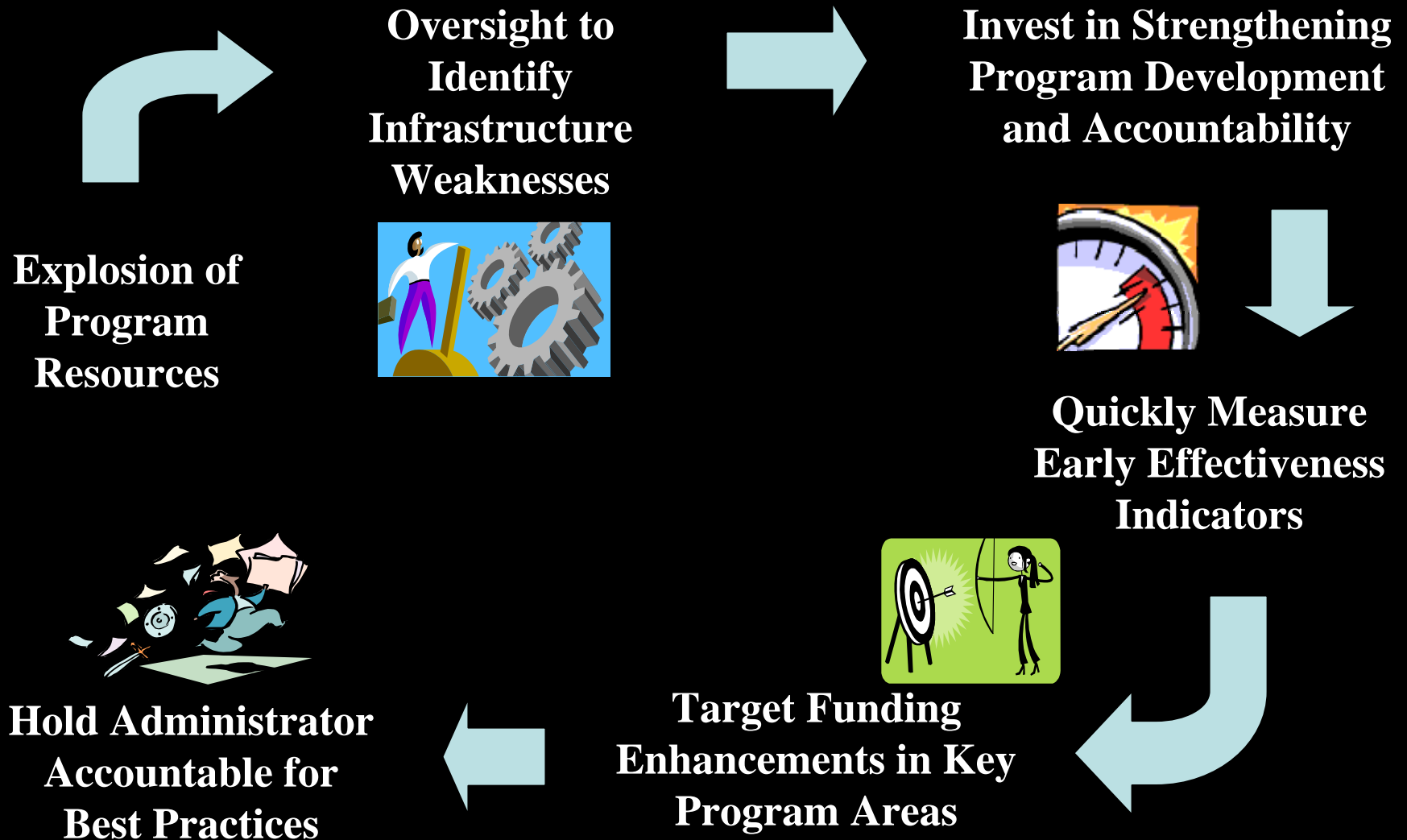


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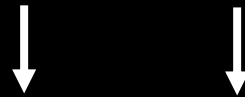
# Need Strategy to Promote Program Effectiveness



# Challenge of Program Implementation in a Nutshell

1. Program protocols effectively identify “swingers”

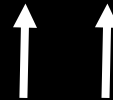
2. Program protocols effectively mix “treatment” “control” and “incentives”



**Some Do OK**  
**“No Matter What”**

**Some “Swingers”**  
**“It Matters What”**

**Some NOT Do OK**  
**“No Matter What”**



3. Program infrastructure and staff meets quality indicators

4. Community collaboration and partners reduce barriers to success

# Travis County Probation Reform

[http://www.co.travis.tx.us/community\\_supervision/TCIS\\_Initiative.asp](http://www.co.travis.tx.us/community_supervision/TCIS_Initiative.asp)

The screenshot shows a web browser window with the title "Travis Community Impact Supervision (TCIS) Initiative". The browser's address bar contains the URL "http://www.co.travis.tx.us/community\_supervision/TCIS\_Initiative.asp". The page has a blue header bar with the title and some icons on the right. Below the header, there is a search bar and a navigation menu on the left. The main content area is white and contains the following sections:

- Search Entire Site**
- On This Page**
  - Web Resources
- On This Site**
  - [Adult Probation Home](#)
  - [Mission and Goals](#)
  - [TCIS Initiative](#)
  - [Community Justice Plan](#)
    - [FY 2006-2007](#)
    - [FY 2004-2005](#)
    - [FY 2002-2003](#)
  - [Unit Locations](#)
  - [Forms & Handbooks](#)
  - [Frequently Asked Questions](#)
  - [Special Programs](#)
  - [Victim Services](#)
  - [County Jobs](#)
  - [Helpful Links](#)
- Other Sites**
  - [Austin](#)
  - [Bee Cave](#)
  - [Lago Vista](#)
  - [Marble Falls](#)
  - [Pflugerville](#)
  - [State of Texas](#)

**Adult Probation (CSCD)**

## Travis Community Impact Supervision (TCIS) Initiative

The Travis County Adult Probation Department has teamed up with The JFA Institute in a two-year effort to reengineer the operations of the department to support more evidence-based supervision strategies. The goal is to strengthen probation using an evidence-based practices (EBP) model. This realignment strategy is called the Travis Community Impact Supervision (TCIS).

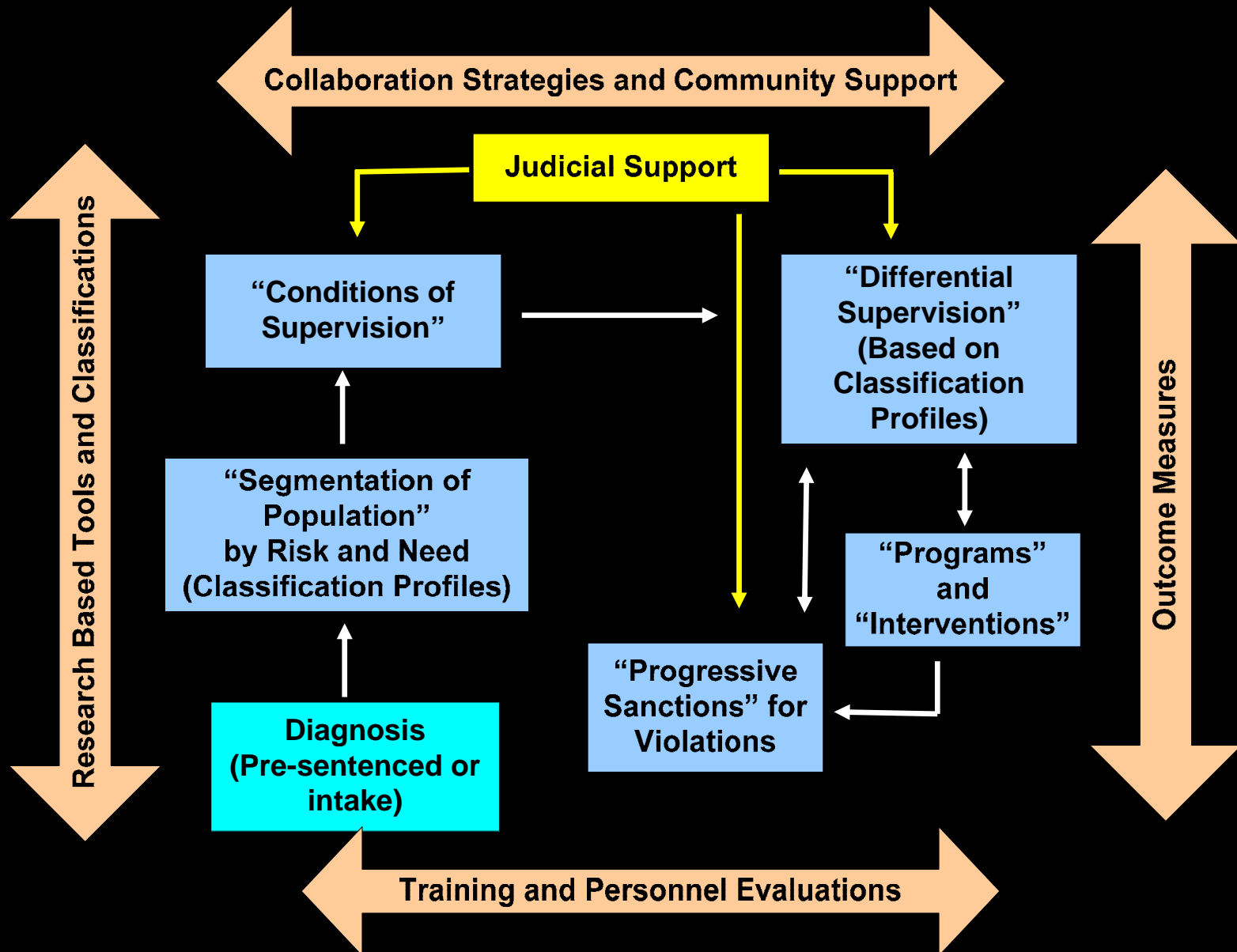
### Justice System Practices that Work Conference - June 29, 2006

- [Conference Agenda](#)
- [Ed Latessa Presentation](#)
- [Eric Cadora Mapping Presentation](#) (Powerpoint, 12 Mb)
- [Eric Cadora Mapping Presentation](#) (PDF, 2 Mb)
- [Dr. Geraldine Nagy and Dr. Tony Fabelo Presentation](#)

### Reports

- [TCIS Progress Report](#)
- [Incubator I](#)
- [Incubator II](#)
- [Incubator III](#)
- [Incubator IV](#)
- [Incubator V](#)
- [Incubator VI](#)
- [Incubator VII](#)
- [Incubator VIII](#)
- [Incubator IX](#)

# Two Year Methodical Reform Process



# Thank You

[www.justicecenter.csg.org](http://www.justicecenter.csg.org)



The screenshot shows the homepage of the Justice Center, The Council of State Governments. The header features the organization's logo and a photograph of a classical building column. A navigation menu on the left lists various sections. The main content area is divided into three columns: 'Who we are', 'What we do', and 'In the Spotlight'. The 'In the Spotlight' section contains three news items with dates and links to articles.

**JUSTICE CENTER**  
THE COUNCIL OF STATE GOVERNMENTS

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- National Projects
- Services
- Resources
- Media
- Government Affairs

*Collaborative Approaches to Public Safety*

**Who we are**

A national nonprofit organization that serves policymakers at the local, state, and federal levels from all branches of government.

[Learn more...](#)

**What we do**

Provide practical, nonpartisan advice and consensus-driven strategies, informed by available evidence, to increase public safety and strengthen communities.

[Learn more...](#)

**In the Spotlight**

August 2, 2007 - [Senate Judiciary Committee Passes Second Chance Act](#)

July 2, 2007 - [New York Times editorial](#) praises Justice Center work in the states and urges passage of the Second Chance Act. Click [here](#) for more information on the Justice Center's work on Justice Reinvestment.

June 27, 2007 - [Pennsylvania Legislators Consider Policy Options to Avert Prison Growth, Improve Outcomes for People with Mental Illness](#)

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