



Justice Center

THE COUNCIL OF STATE GOVERNMENTS

FY23 Connect and Protect: Law Enforcement Behavioral Health Responses Solicitation Webinar

February 15, 2023 | 3:00 p.m. ET



BJA
Bureau of Justice Assistance
U.S. Department of Justice

Presentation Outline

- I. Welcome and Introductions
- II. Overview of Bureau of Justice Assistance, The Council of State Governments Justice Center, Connect and Protect Program
- III. Award Information
- IV. Budget
- V. Application Criteria
- VI. Submission Requirements
- VII. Questions and Answers

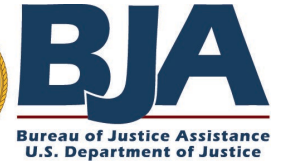
Speakers

- Maria Fryer, *Justice Systems and Mental Health Policy Advisor, Bureau of Justice Assistance, U.S. Department of Justice*
- Tammy Lovill, *State Policy Advisor, Bureau of Justice Assistance, U.S. Department of Justice*
- Ayesha Delany-Brumsey, *Director, Behavioral Health, The Council of State Governments Justice Center*
- Ernest Stevens, *Deputy Division Director, Behavioral Health, The Council of State Governments Justice Center*

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What is the Office of Justice Programs?



- The Office of Justice Programs (OJP) provides grant funding, training, research, and statistics to the criminal justice community.
- OJP is one of three grant-making components of the Department of Justice along with the Office on Violence Against Women (OVW) and the Office of Community Oriented Policing Services (COPS).

Office of Justice Programs

BJA - Bureau of Justice Assistance

BJS - Bureau of Justice Statistics

NIJ - National Institute of Justice

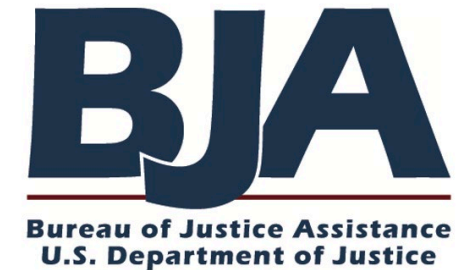
OVC - Office for Victims of Crime

OJJDP - Office of Juvenile Justice and Delinquency Prevention

SMART - Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking

U.S. Department of Justice Bureau of Justice Assistance

Mission: BJA's mission is to provide leadership and services in grant administration and criminal justice policy development to support state, local, and Tribal justice strategies to achieve safer communities. BJA works with communities, governments, and nonprofit organizations to reduce crime, recidivism, and unnecessary confinement, and promote a safe and fair criminal justice system.



www.bja.gov





**BJA Director
Karhlton F. Moore**

Appointed by President Biden in February 2022, Director Moore leads BJA’s programmatic and policy efforts on providing a wide range of resources, including training and technical assistance, to law enforcement, courts, corrections, treatment, reentry, justice information sharing, and community-based partners to address chronic and emerging criminal justice challenges nationwide.

Policy Office	Programs Office	Operations Office	Public Safety Officer Benefits Office
Provides national leadership to criminal justice organizations that partner with BJA to identify effective program models for replication and infuse data-driven, evidence-based strategies into operational models, practices, and programs.	Administers state, local, Tribal, and territorial grant programs. It acts as BJA’s direct line of communication to states, local jurisdictions, territories, and Tribal governments by providing customer-focused grants management support and careful stewardship over federal funds.	Coordinates all communication, formulates and executes the budget, manages contracts, measures grantees’ performance, and provides administrative support to BJA.	Provides death and education benefits to survivors of fallen law enforcement officers, firefighters, and other public safety officers, and disability benefits to officers catastrophically injured in the line of duty.

Five Major Strategic Focus Areas



1. Improving public safety through measures that build trust with the community and ensure an effective criminal justice system
2. Reduction in recidivism and prevention of unnecessary confinement and interactions with the criminal justice system
3. Integration of evidence-based, research-driven strategies into the day-to-day operations of BJA and the programs BJA administers and supports
4. Increasing program effectiveness with a renewed emphasis on data analysis, information sharing, and performance management
5. Ensuring organizational excellence through outstanding administration and oversight of all of BJA's strategic investments



Fund – Invest diverse funding streams to accomplish goals.

Educate – Research, develop, and deliver what works.

Equip – Create tools and products to build capacity and improve outcomes.

Partner – Consult, connect, and convene.

The Council of State Governments Justice Center

We are a national nonprofit, nonpartisan organization that combines the power of a membership association, serving state officials in all three branches of government, with policy and research expertise to develop strategies that increase public safety and strengthen communities.

How We Work

- We bring people together
- We drive the criminal justice field forward with original research
- We build momentum for policy change
- We provide expert assistance

Connect & Protect

The Connect and Protect: Law Enforcement Behavioral Health Response Program is specifically designated to support law enforcement and behavioral health cross-system collaboration and to improve public health and safety responses to and outcomes for individuals with MHDs or co-occurring MHSUDs who come into contact with the criminal justice system. BJA is seeking applicants to design or enhance [a law enforcement-behavioral health response](#) to people with MHDs or co-occurring MHSUDs who come into contact with law enforcement.

Overview of JMHCP

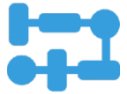
This solicitation is one of two solicitations available as part of the Justice and Mental Health Collaboration Program funding in FY2023.

For **justice system-focused projects** aimed at helping individuals with MHDs or MHSUDs who have come into contact with the criminal justice system, are booked into jail, or are leaving a custodial setting, see the solicitation entitled “Justice and Mental Health Collaboration Program.”

Police Mental Health Collaboration (PMHC) Framework



Is our **leadership** committed?



Do we have clear **policies and procedures** to respond to people who have mental health needs?



Do we provide staff with quality mental health and stabilization **training**?



Does the community have a full array of **mental health services and supports** for people who have mental health needs?



Do we **collect and analyze data** to measure the PMHC against the four key outcomes?



Do we have a formal and ongoing process for reviewing and **improving performance**?

<https://csgjusticecenter.org/projects/police-mental-health-collaboration-pmhc/>

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Specific Information

BJA is seeking applicants to design or enhance a law enforcement-behavioral health response to people with MHDs or co-occurring MHSUDs who come into contact with law enforcement.

Specific Information (cont.)

- For the purposes of this FY23 Connect and Protect solicitation, the definition of someone with MHD and the services that could be provided to individuals through this program includes individuals with traumatic brain injury (TBI) and post-traumatic stress disorder (PTSD).
- Like other mental health disorders, TBI and PTSD are chronic diseases that may cause cognitive and psychological impairment.

Award Information

Eligible Applicants: City or township governments, county governments, Native American Tribal governments (federally recognized), public and state-controlled institutions of higher education, special district governments, state governments, and other

[Directory of State Mental Health Authorities \(samhsa.gov\)](https://www.samhsa.gov)

Award Information (cont.)

BJA will *only* accept applications that demonstrate that the proposed program will be administered jointly by

- An agency with responsibility for **criminal or juvenile justice activities**; and
- A **mental health agency**.

Goals

- Connect and Protect offers grants to eligible entities to plan, implement, or expand comprehensive collaboration response programs that target “preliminarily qualified offenders” with MHDs or MHSUDs and promote public health and public safety.
- The definition of “preliminarily qualified offender” is outlined in the 21st Century Cures Act and codified at 34 U.S.C. 10651(9)(A). See text at: [Text - H.R.34 - 114th Congress \(2015-2016\): 21st Century Cures Act | Congress.gov | Library of Congress.](#)

Objectives

1. Design and implement a crisis response program based on current best practice to assist law enforcement officers to improve encounters with people who have MHDs or co-occurring MHSUDs.
 - a) Crisis Intervention Teams (CIT)
 - b) Co-Responder Teams
 - c) Law Enforcement-Based Case Management Services
 - d) Law Enforcement Assisted Diversion (LEAD)
 - e) Mobile Crisis Teams
 - f) Crisis Resolution and Home Treatment Teams
 - g) EMS and Ambulance-Based Responses

Community Responder Programs Eligibility

- Community responder models are eligible if the program is a partnership between a justice entity and mental health as applicants for the community responder program and the community responder program is responding to a target population that is in crisis for an alleged offense.
- Justice system partners need to be a part of the community responder effort (such as dispatch, or MOU partnership).

Objectives (cont.)

2. Plan and deliver a crisis response program, through coordination between law enforcement and a mental health agency, that includes services to improve or enhance the response.
3. Pay salaries, as well as expenses such as training (overtime) and coordination activities, to design and implement a police-mental health collaboration program (PMHC).
4. Engage residents through outreach and education to improve public health and public safety.

Objectives (cont.)

5. Build positive community relations and trust through public communication strategies.
6. Enhance officer knowledge and skills in responding to community members with MHDs or co-occurring MHSUDs.
7. Increase public safety and public health agencies' capacity to develop and sustain the program by collecting data to inform practices, create stakeholder groups, develop policy, and encourage ongoing professional development.
8. Seek guidance through BJA's [14 law enforcement-mental health learning sites](#); then incorporate and build upon successful strategies for PMHCs.

Deliverables

Requires a two-phase process consisting of planning and implementation activities.

- The planning phase is up to 12 months.
- The implementation phase will begin once the grantee has met the requirements of the planning phase, to include completion of the required “Planning and Implementation Guide,” and will continue for the remaining time of the grant.

Deliverables and Activities

- Document the approach for implementing or enhancing law enforcement-behavioral health responses to individuals with MHDs or co-occurring MHSUDs who come in contact with law enforcement.
- Collect data on the program's outcomes, effectiveness, and challenges and develop a report to share with fellow grantees.
- Conduct an evaluation of the PMHC and community satisfaction and create a report on the survey results.

Deliverables and Activities (cont.)

- Incorporate training and technical assistance as well as information and best practice guidance, using BJA's training and technical assistance provider, into the program Planning and Implementation Guide.
- Outline and submit a plan at closeout for obtaining the necessary support to sustain and continue the proposed collaboration program following the conclusion of federal support.

Office of Justice Programs Priority Areas

- Supporting Executive Order 13985, *Advancing Racial Equity and Support for Underserved Communities Through the Federal Government*
- BJA will also give priority consideration to [rural communities](#).

Program-Specific Priority Areas

- Promote effective strategies by law enforcement to identify and reduce the risk of harm to individuals with MHDs or co-occurring MHSUDs who encounter law enforcement and improve public safety.
- Promote effective strategies for the identification and treatment of women who have been incarcerated with MHDs or co-occurring MHSUDs.
- Propose interventions that have been shown by empirical evidence to reduce recidivism. When appropriate, use validated assessment tools to target people who have been incarcerated with a moderate or high risk of recidivism and a need for treatment services.

Award Information

Anticipated Number of Awards: 30

Anticipated Maximum Dollar Amount of Awards: \$550,000

Period of Performance Start Date: October 1, 2023

Period of Performance Duration: up to 36 months

Anticipated Total Amount to be Awarded Under Solicitation:
\$17,000,000

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Budget Information

- The applicant should identify within their budget which items, services, etc. will/would be covered by **matching sources** and explain what type of match will be provided.
- Applicants should structure their budgets to **allocate \$100,000 to complete the planning phase within 12 months** of receiving final OJP approval of the project's budget. The applicant will need to clearly identify which budget line items are planning costs.
- While applicants will be required to submit a budget for the entire 36-month project at the time of application submission, applicants may have the opportunity to revise their budget based on any outcomes from the planning phase.
- Program budget approval and coordination with BJA and a technical assistance coordinator are required to complete the planning phase before beginning the implementation phase.

Unallowable Costs

In addition to unallowable costs identified in the [DOJ Grants Financial Guide](#), award funds may not be used for the following:

- Prizes, rewards, entertainment, trinkets, or any other monetary incentives
- Client stipends
- Gift cards
- Vehicle purchases
- Food and beverages

Award Conditions: Match Requirement

I was awarded \$550,000 from BJA. How much is the match?



Total Federal Award Amount = \$550,000. Total years 1&2 federal expenditures = \$200,000. Year 3 federal expenditures = \$350,000

Step 1: Divide Federal Expenditures by Federal Share % to find total project cost

- Years 1&2: $\$200,000 / 80\% = \$250,000$
- Year 3: $\$350,000 / 60\% = \$583,334$ (rounded up)

Step 2: Subtract Federal Amount from Total Project Cost = Non-Federal Amount (Match)

- Years 1&2: $\$250,000 - \$200,000 = \$50,000$
- Year 3: $\$583,334 - \$350,000 = \$233,334$

Federal Award Amount = \$550,000

Non-Federal Amount (Match) \$50,000 (years 1&2) + \$233,334 (year 3) = \$283,334

Total Project Cost (Federal + Match) = \$833,334

Cost Sharing or Matching Requirement

- This solicitation requires an escalating percentage cash or in-kind match.
- For years 1 and 2, a 20 percent match is required. For year 3, a 40 percent match is required.
- Federal funds awarded under this solicitation may not cover more than 80 percent of the total costs of the project being funded in years 1 and 2 and 60 percent in year 3 of the total costs of the project being funded.
- An applicant must identify the source of the 20 percent and 40 percent non-federal portion of the total project costs and how they will use match funds.
- If an award recipient's proposed match exceeds the required match amount, and OJP approves the budget, the total match amount in the approved budget becomes mandatory and subject to audit. ("Match" funds may be used only for purposes that would be allowable for the federal funds.)
- Recipients must satisfy this match requirement with cash or in-kind match.

Subawards vs. Procurement Contracts

TIP: You should carefully review the OJP Grant Application Resource Guide (linked in the solicitation) subsection titled “Information on Proposed Subawards (if any) and Proposed Procurement Contracts (if any)” and the resources linked therein to ensure you properly categorize your costs in these sections. There are different grants administrative requirements related to each; for example, a procurement contract requires full and open competition while a subaward does not.

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Application and Submission Information

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- Proposal Abstract
- Proposal Narrative
- Budget Web-Based Form (The web-based form includes the budget details and the budget narrative.)
- MOU between a criminal justice agency and a mental health agency to demonstrate partnership
- Those entities applying as “other” mental health agencies must attach documentation to support their designation as a state or local government provider.

Additional Application Components, Disclosures, and Assurances

1. Documentation to Provide Services (when applying as “other”) (attach in JustGrants, if applicable)
2. Tribal Authorizing Resolution (attach in JustGrants, if applicable)
3. Timeline/Project Plan (form in JustGrants)
4. Research and Evaluation Independence and Integrity (attach in JustGrants, if applicable)
5. Disclosure of Lobbying Activities (SF-LLL) (complete in Grants.gov)
6. Applicant Disclosure of Duplication in Cost Items (form in JustGrants)
7. DOJ Certified Standard Assurances (complete in JustGrants)
8. DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing (complete in JustGrants)
9. Applicant Disclosure and Justification - DOJ High-Risk Grantees (attach in JustGrants, if applicable)

Application Criteria

Review Criteria:

- I. Statement of the Problem/Description of the Issue (15%)
- II. Project Design and Implementation (40%)
- III. Capabilities and Competencies (30%)
- IV. Plan for Collecting the Data Required for this Solicitation's Performance Measures (5%)
- V. Budget (10%)

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Submission Requirements

- Applicants will submit an **SF-424** and an **SF-LLL** in Grants.gov by **8:59 p.m. EST on April 24, 2023**, at <https://www.grants.gov/web/grants/register.html>.
- Applicants must submit the **full application**, including attachments, in JustGrants by **8:59 p.m. EST on May 1, 2023**, at JustGrants.usdoj.gov.
- For additional information, see “How to Apply” section in the [OJP Grant Application Resource Guide](#) and the [DOJ Application Submission Checklist](#)

Tips to Prevent Issues

Follow these tips to avoid the most common mistakes we have seen in past years:

- **Two-Step Submission:** There is a two-step application process, and JustGrants is a new system. Please carefully read the “How to Apply” instructions linked in the solicitation and give yourself plenty of time to complete the Grants.gov and JustGrants submissions by the established deadlines. Training resources available here:
<https://justicegrants.usdoj.gov/training/training-application-submission>

Submission Information

- **Registration:** Before submitting an application, all applicants must register with the System for Award Management (SAM). You must renew and validate your registration every 12 months. If you do not renew your SAM registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Registration and renewal can take up to 10 business days to complete.
- **Two-Step Submission:** Applications must be submitted to DOJ electronically through a two-step process via Grants.gov and JustGrants.

Submission Information (cont.)

Step 1: The applicant must submit by the Grants.gov deadline the required **Application for Federal Assistance standard form (SF-424)** and a **Disclosure of Lobbying Activities (SF-LLL)** form when they register in Grants.gov at <https://www.grants.gov/web/grants/register.html>. **Submit the SF-424 and SF-LLL as early as possible, but no later than 48 hours before the Grants.gov deadline.** If an applicant fails to submit in Grants.gov, they will be unable to apply in JustGrants.

For technical assistance with submitting the SF-424 and a SF-LLL in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, [Grants.gov Customer Support](#), or support@grants.gov. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

Submission Information (cont.)

Step 2: The applicant must submit the **full application**, including attachments, in JustGrants at JustGrants.usdoj.gov by the JustGrants application deadline.

For technical assistance with submitting the **full application** in JustGrants, contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov. The JustGrants Service Desk operates 7 a.m.–9 p.m. ET Monday–Friday and 9 a.m.–5 p.m. ET on Saturday, Sunday, and federal holidays.

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Questions and Answers

Contact Information

- Maria Fryer, Program Analyst (Policy Advisor), Bureau of Justice Assistance, U.S. Department of Justice, Maria.Fryer@usdoj.gov
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Thank You!

Join our distribution list to receive updates and announcements:

<https://csgjusticecenter.org/resources/newsletters>

For more information, please contact Ernest Stevens at
estevens@csg.org

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