BUREAU OF JUSTICE ASSISTANCE

FY 2022 JUSTICE AND MENTAL HEALTH COLLABORATION PROGRAM (JMHCP) and CONNECT & PROTECT (C&P)

New Grantee Orientation Webinar—Part 2
Budget, Grant Management, and Performance
Measurement

December 7, 2022



Agenda

- I. Welcome and Introductions
- II. Budget and Grant Management
- **III.Performance Measurement Tool**
- IV. Questions and Answers



Speakers

- NiKisha Love, State Policy Advisor, Justice and Mental Health Collaboration Program (JMHCP), Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice
- Tammy Lovill, State Policy Advisor, Justice and Mental Health Collaboration Program (JMHCP), Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice
- Allison Upton, Deputy Program Director, Behavioral Health, The Council of State Governments Justice Center
- Sam Wilcox, Research Associate, Carnevale Associates, LLC, Contractor for Bureau of Justice Assistance, U.S. Department of Justice



Grant Team Member Introductions

Please introduce yourself in the chat box and include:

- Name, title, organization
- Jurisdiction and role on the grant project



The U.S. Department of Justice Bureau of Justice Assistance

Mission: BJA's mission is to provide leadership and services in grant administration and criminal justice policy development to support state, local, and Tribal justice strategies to achieve safer communities. BJA works with communities, governments, and nonprofit organizations to reduce crime, recidivism, and unnecessary confinement, and promote a safe and fair criminal justice system.



Bureau of Justice Assistance U.S. Department of Justice



Overview of Justice and Mental Health Collaboration Program (JMHCP) and Connect and Protect (C & P)

- Supports cross-system collaboration to improve public safety responses and outcomes for individuals with mental health disorders (MHDs) or co-occurring mental health and substance use disorders (MHSUDs) who come into contact with the justice system
- This program furthers the DOJ's mission by supporting lawenforcement-behavioral health cross-system collaboration to improve public health and safety responses and outcomes for individuals with MHDs and MHSUDs



The Council of State Governments (CSG) Justice Center

We are a national nonprofit, nonpartisan organization that combines the power of a membership association, serving state officials in all three branches of government, with policy and research expertise to develop strategies that increase public safety and strengthen communities.





How the CSG Justice Center Works

- We bring people together
- We drive the criminal justice field forward with original research
- We build momentum for policy change
- We provide expert assistance



Training and Technical Assistance (TTA) Provider's Role

- Support you in working toward your grant goals
- Help you think through grant adjustments and budget changes
- Provide BJA with background information on the grant
- Coordinate with BJA program and policy offices to support JMHCP and Connect and Protect grantees



Grantee Expectations

Engage in regular training and technical assistance (TTA) activities with the BJA TTA partner (CSG Justice Center), including:

- Monthly TA calls throughout the entire active grant cycle
- Completion of the Planning & Implementation (P&I Guide) and other planning processes
- Collaborative development of TA plans



Grantee Expectations

Engage with your BJA State Policy Advisor (SPA) for assistance when issues arise and as needed for guidance on the following:

- Budgeting
- Grant management needs
- Reporting and other administrative processes for your grant award



Attendee Poll

- Have you previously received a BJA award?
 - ☐ Yes
 - No
- If so, have you previously received a JMHCP or Connect & Protect award?
 - Yes



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Grant Management Overview





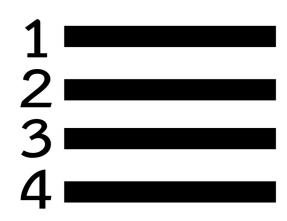
Award Acceptance

- The grant award agreement is a legally binding contract with the federal government.
- The Authorized Representative accepts the award electronically in JustGrants.
- TIP: Before the award can be accepted, the Entity Administrator must assign key roles in JustGrants.



Award Conditions: OJP Standard Conditions

- You are responsible for adhering to all award conditions.
- The award conditions numbered 1 through 29 are the OJP standard conditions.
- Information on the standard OJP conditions is available at the following link: https://www.ojp.gov/funding/explore/legal-overview-fy-2022-awards



Award Conditions: Program Specific

BJA specific award conditions begin at number 30 in the award agreement, including **three conditions specific to JMHCP and Connect and Protect:**

- #46: Direct Services—regarding participant requirements
- #47: Match Requirement—regarding meeting the match % per year
- #48: Planning Phase—regarding completion of planning phase before beginning implementation



Award Conditions: Withholding Funds

- Withholding award conditions prohibit obligation, expenditure, or draw down of funds until both actions are completed:
 - OJP/BJA approval of missing/revised document
 - Award condition modification (ACM) approved in JustGrants
- #49 Conditional Clearance—until budget is approved
- Others as determined by application review

Contact your BJA grant manager for guidance on how to address active withholding conditions.

Award Conditions: Budget Clearance Process

- Budget clearance (BC) grant award modification (GAM) initiated in JustGrants by OCFO
- If changes needed, a BC GAM will be "change requested" and assigned to the award's GAA to make revisions.
- Additional changes may be needed based on BJA review.



Award Conditions: Match Requirement

JMHCP and Connect and Protect

- This program requires a non-federal match of 20 percent of the total project cost in years 1 and 2 (total) and 40 percent in year 3.
- This means the federal share cannot exceed 80 percent of the total project cost in the first 2 years and 60 percent in year 3.
- Total project cost is the total federal request amount + the total non-federal (match) amount for the entire project period.

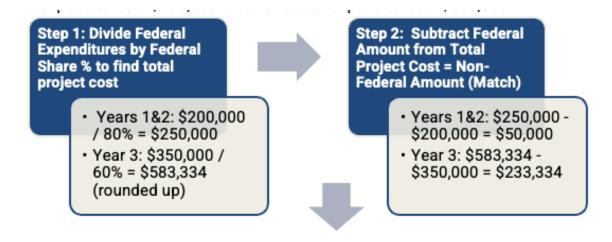


Award Conditions: Match Requirement

I was awarded \$550,000 from BJA. How much is the match?



Total Federal Award Amount = \$550,000. Total years 1 and 2 federal expenditures = \$200,000. Year 3 federal expenditures = \$350,000



Federal Award Amount = \$550,000 Non-Federal Amount (Match) \$50,000 (years 1&2) + \$233,334 (year 3) = \$283,334

Total Project Cost (Federal + Match) = \$833,334



Award Conditions: Grants Financial Management Training

- The Grant Award Administrator and Financial Manager assigned to your award must complete training within 120 days of grant acceptance (if it was not previously completed on/after 1/1/2020).
 - If the Grant Award Administrator and/or Financial Manager change, they will have 120 days to complete their training from the day they are added within the JustGrants system.
- For certain recipients, this will be a withholding condition.
- Must be completed every three years
- Available online at https://onlinegfmt.training.ojp.gov/
- Submit Grants Financial Management Training certificates to your BJA Grant Manager





Accessing Funds

To access funds, the following actions must be completed:

- Valid award acceptance in JustGrants
- Removal of all withholding award conditions, if applicable
- Entity registration in the U.S. Treasury's Automated Standard Application for Payments (ASAP) system
- Submission of any delinquent reports, if applicable





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Accessing Funds: ASAP

- If you are a current or former OJP grant recipient with an active ASAP account: You do not need to take any additional action in ASAP unless another user must be added.
- If you are a new OJP grant recipient: After the award is accepted in JustGrants, your agency's Entity Administrator (EA) will receive two emails from ASAP (DoNotReply.asap@mail.twai.gov) to begin the registration.
- To have the ASAP registration email resent and/or for assistance registering in ASAP, contact OCFO Customer Service at ask.ocfo@ojp.usdoj.gov or 800-458-





Reporting Requirements: Overview

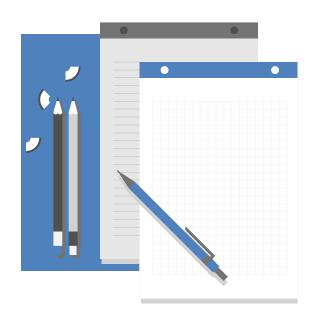
Report Type	Reporting Period	Due*	JustGrants Role
Federal Financial Report (SF-425)	 Jan 1-Mar 31 Apr 1-Jun 30 Jul 1-Sep 30 Oct 1-Dec 31 	April 30July 30October 30January 30	Financial Manager
Semiannual Performance Report	Jan 1–Jun 30Jul 1–Dec 31	July 30January 30	Grant Award Administrator (Alternate GAA can edit but not submit)

*Final FFR and Final Performance Reports will be due 120 days from the project end date.



Reporting Requirements: Additional Information

- Performance data will be entered directly into the JustGrants semiannual performance report question set.
- Final Performance Reports: Must include sufficient narrative to detail the project's overall accomplishments and the extent to which project goals/objectives were met.
- TIP: If an FFR or performance report is not submitted by the deadline, JustGrants will automatically suspend the ASAP account and funds will not be available until the delinquent report(s) are submitted.





Administrative Requirements: Subawards and Procurement Contracts

Grantees determine if pass-through funds are considered **subawards or procurement contracts.**

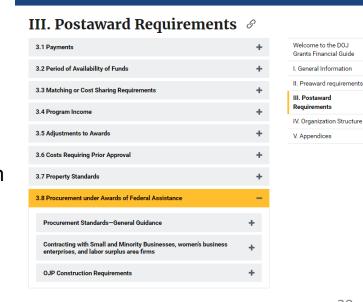
- Proper determination is critical, as significantly different grants administrative requirements apply.
- The substance of the relationship is more important than the form of agreement.
 "Partner" agencies are generally to be considered subrecipients (subawardees).
- OJP guidance, including checklist, found here:
 https://www.ojp.gov/training/subawards-and-procurement



Administrative Requirements: Procurement Overview

- All procurement transactions must be conducted in a manner to provide, to the maximum extent practical, open and free competition.
- Prior written approval must be requested before executing a non-competitive (sole source) procurement over \$250,000.
- Contracts must include all the provisions listed in Appendix II of 2 C.F.R Part 200.
- See <u>DOJ Grants Financial Guide Section 3.8</u> and <u>2 C.F.R. §200.317 - §200.327</u> for more information.

DOJ Grants Financial Guide 2022







Administrative Requirements: Subawards

The requirements for pass-through entities related to making and managing subawards are found in <u>2 CFR</u> <u>200.332</u>. See also <u>DOJ Grants Financial Guide Section</u> <u>3.14</u>. Requirements include **but are not limited to**:

- Conducting a risk assessment of all subrecipients
- Passing on all award conditions to the subrecipient
- Monitoring each subrecipient

Pass-through entities must maintain policies and procedures on making and monitoring subawards consistent with and inclusive of all federal requirements.

Administrativ e Requirements : FFATA Reporting on Subawards

- Federal Funding Accountability and
 Transparency Act (FFATA) requires prime recipients of awards >\$30,000 to report subaward and executive compensation data on first-tier subawards >\$30,000.
- Recipients must submit the FFATA report in FSRS (<u>www.fsrs.gov</u>) by the end of the following month in which the subaward was issued.
- User guides, FAQs, helpdesk, and online demos are available at www.fsrs.gov/resources.

Administrative Requirements: Other

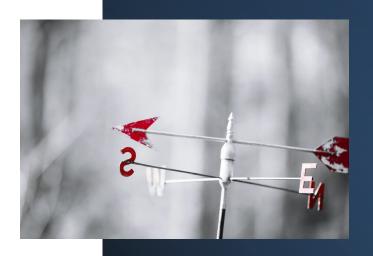
Other Administrative requirements include but not limited to:

- Reporting any waste, fraud, and abuse, or similar misconduct to the OIG. See the <u>DOJ</u> <u>Grants Financial Guide Section 3.20</u>.
- Determination of suitability to interact with participating minors. See: https://ojp.gov/funding/Explore/Interact-Minors.htm
- Requirements related to websites or other publications funded under the grant award

Reminder: Make sure to thoroughly read the award conditions and contact your grant manager if you have any questions or concerns.

Grant Award Modifications (GAM) Overview

- A GAM is used to request project changes that require prior approval.
- The assigned GAA must submit GAMs in JustGrants.
- GAM types include:
 - Budget Modification
 - Change Project Scope
 - Project Period Extension
 - Sole Source Approval
 - Programmatic Costs



GAM: Project Period Extension

- Must be requested through JustGrants at least 30 days prior to the current end date.
- Must include narrative justification and a revised timeline. Extensions should not be requested solely to expend remaining funds.
- Generally, no more than one extension not to exceed 12 months is approved.
- See Financial Guide for all requirements.
- OJP will consider exceptions on a case-bycase basis.





Monitoring: Overview

BJA conducts monitoring activities of grant recipients to ensure you are: On track to meet project goals and objectives

Meeting programmatic, administrative, and fiscal requirements

Identifying and resolving problems and/or issues

Receiving needed training and guidance



Monitoring: In-Depth Monitoring

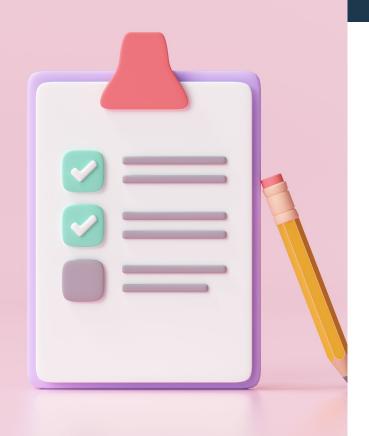
BJA and OCFO conduct formal in-depth monitoring on a certain percentage of grants each fiscal year

Conducted remotely or on site

Full review of grant award documents and interviews of key project staff

Letter issued with results, to include issues for resolution and technical assistance to address them





Closeout

- All obligations must be incurred on or before the last day of the period of performance.
- Liquidation period of up to 120 days after to make any remaining payments.
- After submitting the Final Performance Report, Final FFR, and last drawdown in ASAP, the GAA submits the closeout.
- Note: the ASAP account will be suspended automatically upon submission of the closeout or 120 days after the project end date.

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Useful Links and Numbers

OJP Website

http://www.ojp.usdoj.gov/

OJP Funding Opportunities

https://oip.gov/funding/Explore/CurrentFundingOpportunities.htm

OJP Funding Resources

http://ojp.gov/funding/index.htm

OJP Recipient Resources

https://www.oip.gov/funding/implement/overview

DOJ Grants Financial Guide

https://www.ojp.gov/funding/financialquidedoj/overview

Title 2 Part 200

https://www.ecfr.gov/current/title-2/subtitle-A/chapter-II/part-200?toc=1



Useful Links and Numbers

JustGrants https://justgrants.usdoj.gov

JustGrants Support 833-872-5175 or JustGrants.Support@usdoj.gov

JustGrants Training https://justicegrants.usdoj.gov



Automated Standard Application for Payments (ASAP) https://fiscal.treasury.gov/asap

OCFO Customer Service (800) 458-0786 or ask.ocfo@usdoj.gov

DOJ Grants Financial Management Online Training https://onlinegfmt.training.ojp.gov



BJA Grant Managers

BJA JMHCP and Connect and Protect		
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Performance Management at BJA

- --Overview
- --What, Where, When, How
- -- Questionnaire Structure
- --Narrative Questions
- --Tips For Data Quality



What Is Performance Management at BJA?

- ❖ Performance management is the process by which grantees regularly collect data on their grant activities to determine whether they are implementing activities as intended and achieving their desired goals and objectives.
- ❖ BJA has established performance measures in the form of questionnaires for each grant program. These measures help capture inputs, outputs, and outcomes over time and enable pre- and post-comparisons that can be used to facilitate change as needed. Each program will be provided with their respective questionnaire by BJA.
- ❖ BJA grantees report on their activities on a periodic basis throughout the life of their grant.
- For more information, we invite you to visit the OJP Grant Performance Measurement and Progress Reporting Information Portal at ojp.gov/performance and BJA Performance

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 Measures site at https://bia.oip.gov/funding/performance-measures.



Why Does BJA Use Performance Measures?



To identify areas of success and potential areas of improvement.

Performance measures identify needs for training and technical assistance (TTA) or revisions to program design or implementation.



To track grant activity and progress toward program goals. They enable BJA to respond to external requests (e.g., congressional inquiries, media requests).



To understand how funds are being distributed. Results inform budget, strategic plan, and future funding.



To comply with the law. Tracking of progress through performance measurement is required by the Government Performance and Results Modernization Act of 2010, the Digital Accountability and Transparency Act of 2014, and the Grant Reporting Efficiency and Agreements Transparency Act of 2019.



What Data Will I Need to Report?

- ❖ **Performance measures:** The performance measure for your program is a series of questions that measure outcomes of grant activities and demonstrate accomplishment of goals and objectives of BJA's programs.
- Narrative questions: A series of narrative questions related to the grantee's specific goals, objectives, barriers, and successes are also provided to grantees to be used for data reporting. Grantees' responses to narrative questions are required during the January and July submission periods.
- **Closeout questions:** A series of questions grantees will need to respond to only when activities have been completed and the **grant is ending**.



Where Do I Report?

- The Performance Measurement Tool (PMT) and the Justice Grants system (JustGrants) are two separate systems that both facilitate performance reporting for BJA.
- JustGrants will eventually replace the PMT entirely; however, we are still within the window of transition.
- Some grantees, therefore, may have multiple awards reporting in multiple systems.
- **❖ JMHCP Grantees who received their award prior to FY21 report quarterly in the PMT.**
- **❖ JMHCP Grantees who received their award in FY21 and later report semiannually in JustGrants.**



Where Do I Report?

Grantees who received their award after FY2021:

- The JustGrants System is the online system required for grantee performance measurement reporting and grant management.
- FY22 Grantees will report on the revised measures directly in JustGrants semiannually.
- Please access JustGrants at https://justicegrants.usdoj.gov/





JustGrants Reporting Schedule



Reporting Period	Submission Period	Deadline
January 1-June 30	July 1-30	July 30
July 1-December 31	January 1-30	January 30

^{*}Note: Reporting due dates are subject to change. Check with your grant manager on specific due dates for your program.



JMHCP Questionnaire Overview

BUREAU OF JUSTICE ASSISTANCE
JUSTICE AND MENTAL HEALTH COLLABORATION PROGRAM
PERFORMANCE MEASURES

Link to Performance Measures Questionnaire:

Revised Questionnaire (Summer/Fall 2021):

https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/JMHCP-Measures.pdf

More information on performance measures can be found or this page:

https://bja.ojp.gov/funding/performance-measures

GENERAL AWARD ADMINISTRATION

- Is this the last reporting period for which the award will have data to report?
 For example, were all funds expended and is the award in the process of closing out in the Grants
 Management System?
- A Yes/No (If Yes, answer the "Final Report" and "Goals and Objectives" questions. These are one-time-only questions you will answer prior to report closeout. Then, create a final report.)
- Was there grant activity during the reporting period? There is grant activity when the grantee
 has obligated, expended, or drawn down grant funds to implement objectives proposed in the Bureau
 of Justice Assistance (BJA)-approved grant application. If you select Yes, the program becomes
 Operational and should remain so until the grant closes out?

Reason(s) for no grant ac	tivity during the reporting period.	Select all that apply
In procurement		
Project or budget not app governing agency	roved by agency, county, city, or state	
Seeking subcontractors (Request for Proposal stage only)	
Waiting to hire project ma	nager, additional staff, or coordinating staff	
Paying for the program using prior federal funds		
Administrative hold (e.g., court case pending)		
Still seeking budget approval from BJA		
Waiting for partners or collaborators to complete agreements		
Other		
If Other, please explain		

- What obstacles, if any, did you encounter over the last reporting period that has had an impact to your project? Select all that apply.
 - A. ____ N/A No obstacles or barriers
 - B. ____ Access to data
 - C. ____ Number of referrals to our program
 - D. ____ Collaboration/coordination between partner agencies
 - E. ___ Hiring project staff

REVISED OCTOBER 2020

The performance measure questions presented here are preliminary and may be subject to revision.

This document is only to be used for planning and data collection purposes.

All grantees must enter their data in the JustiCrants System upon award acceptance.



- General Award Administration
- Partnership Activities
- Program Overview
- Program Description and Target Population
- Recidivism
- Training and Technical Assistance
- Final Report (Closeout)
 - Systems Change and Organization Capacity
- Narrative Questions



Partnership Activities

- Has a regularly convening advisory group been established?
- If yes, what activities did the advisory group engage in during the reporting period?

Program Overview

- What obstacles were encountered during the reporting period?
- ❖ Is the grant program in the Planning Phase or the Implementation Phase?



Program Description and Target Population

- Program activities planned (e.g., diversion, reentry programming, specialty courts, training, etc.)
- Plan for identification, treatment, and recovery services



Recidivism

- Has your grant program established a formal definition of recidivism?
- ❖ Level(s) at which the recidivism rate is calculated:
 - Reincarceration
 - Re-arrest
 - Reconviction
 - Other?



Training and Technical Assistance

Training

- Topic
- Target audience
- Number of people trained
- Name of training provider
- Funds used to provide training
- Impact of training on the program



Training and Technical Assistance

Technical Assistance

- Topic
- Name of TA provider
- Number of engagements
- Level of satisfaction
- Funds used to provide TA
- Impact of the TA on the program



Final Report (closeout only)

- Programmatic adjustments
- Systems change and organizational capacity



Connect and Protect Questionnaire Overview

Link to Performance Measures Questionnaire:

https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/Connect-and-Protect-Measures.pdf

More information on performance measures can be found on this page:

https://bja.ojp.gov/funding/performance-measures

BUREAU OF JUSTICE ASSISTANCE CONNECT AND PROTECT: LAW ENFORCEMENT AND BEHAVIORAL HEALTH PERFORMANCE MEASURES

AWARD ADMINISTRATION

- In this the last reporting period for which the award will have data to report? For example, all funds have been expected and the award is the temporary of closing and in the Greats Manager System. If you select Yee, you will be directed to access the Connocut questions. These are onerion-only question that you will native prior to report discussed.
- A. Yes/No (If Yes, answer the Closeout questions and create a final report.)

GRANT ACTIVITY

- 2. Was there grant activity during the reporting period? There is grant activity when the grants has obligated expended and advance down grant function implement objectives proposed in the Barnas of Justice Assistance (BLI)—approved grant application. If you select Yea, the program becomes greateral and and basel ferroism or useful five proof closes suit.
- A Very Mile
- B. If No, select from the following responses:

Reason(s) for no grant activity during the reporting period	Select all that apply
In procurement	0
Program or budget not approved by agency, county, city, or state governing agency	0
Seeking subcontractors (request for proposal stage only)	0
Waiting to hise program manager, additional staff, or coordinating staff	0
Paying for the program using prior federal funds	0
Administrative hold (e.g., court case pending)	0
Still seeking budget BJA approval	0
Waiting for partners or collaborators to complete the application	0
Other	0
If Other, explain	

- What obstacles, if any, did you encounter over the last reporting period that has had an impact to your program? Select all that apply.
- A. ____ Not applicable No obstacles or barriers.
- B. ____ Access to data
- C. ____Number of referrals to our program
- D. ___ Collaboratios/coordination between partner agencies
- E. ____ Hiring program staff
- F. ___Staff tumover
- G. ____Retaining treatment staff
- H. ___Competing agency priorities



Connect and Protect Questionnaire

- **Structure**General Award Administration
- Partnership Activities
- Planning and Understanding the Problem
- Policies and Procedures
- Specialized Training
- Analysis and Research
- Participants and Services
- Training and Technical Assistance
- Final Report (Closeout)
 - Systems Change and Organization Capacity
- Narrative Questions



Connect and Protect Questionnaire

StructurePartnership Activities

- Has a regularly convening advisory group been established?
- If yes, what activities did the advisory group engage in during the reporting period?

Planning and Understanding the Problem

- Is your program in the planning or implementation phase?
- What is the status of program planning activities?



Policies and Procedures

❖ Does your agency have policies in place for responding to calls for an individual in mental health crisis?

Specialized Training

- How many people at your agency have been trained in police/mental health collaboration?
- How many calls for service, field assessments, and screenings for mental illness took place during the reporting period?



Analysis and Research

- Was data analysis conducted for your initiative during the reporting period?
- If yes, how will the analysis inform program activities?

Participants and Services

- Does your program provide services to people with substance use, mental health, or co-occurring disorders?
- Does your program provide referrals to services?



Training and Technical Assistance

Training

- Topic
- Target audience
- Number of people trained
- Name of training provider
- Funds used to provide training
- Impact of training on the program



Connect and Protect Questionnaire Structure Training and Technical Assistance

Technical Assistance

- Topic
- Name of TA provider
- Number of engagements
- Level of satisfaction
- Funds used to provide TA
- Impact of the TA on the program



Final Report (closeout only)

- Programmatic Adjustments
- Systems Change and Organizational Capacity



Defining Goals and Objectives

Setting Goals Best Practices:

- Well-defined goals clarify priorities and establish criteria for success.
- Set SMART goals to clarify the scope of your priorities.
- Reevaluate goals semiannually to determine whether changes to program priorities and activities require updates.
- Use data to understand your progress toward your goals and course correct as needed.

SMART GOALS





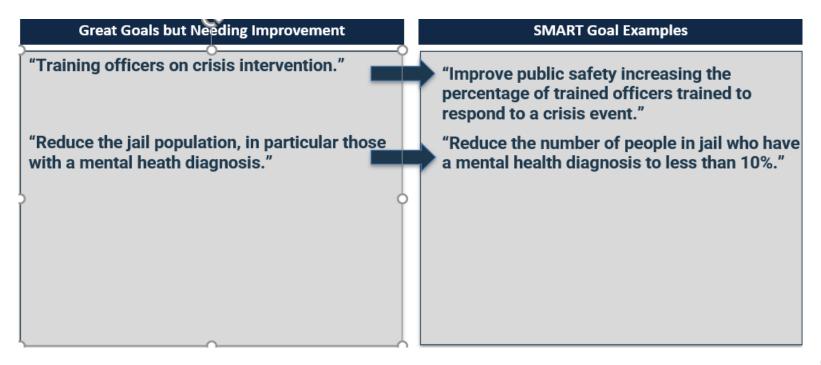








Defining Goals and Objectives





Ensuring Data Quality

Data Quality Best Practices:

- Designate staff for coordination of the performance data collection.
- Review the performance measure questionnaire before entering data.
- Ensure that designated staff participate in trainings.
- Review, edit, and validate data with subrecipients before submission.
- Be mindful of the validation alerts built into the JustGrants questionnaire and verification outreach by the PMT Helpdesk.



Contact Information and Resources



- Office of Justice Programs
- BJA Performance Measures
- OJP Grant Performance Measurement and Progress Reporting Information Portal
- Performance Measurement Tool
- BJA YouTube Channel

Thank you for your hard work and dedication!



Contact Information and Resources (cont.)

PPI TEAM CONTACTS

Christina.Horst@usdoj.gov Robin.Lavallee@usdoj.gov Samantha.A.Wilcox@usdoj.gov

Thank you for your hard work and dedication!



Contact Information and Resources

JustGrants Helpdesk

Monday–Friday 5:00 a.m.–9:00 p.m. Eastern Time (ET)

Saturday–Sunday and Federal Holidays 9:00 a.m.–5:00 p.m. ET

1–833–872–5175 | JustGrants.Support@usdoj.gov

JustGrants Training and Resources

https://justicegrants.usdoj.gov/





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Questions?



Contact Information

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- Allison Upton, Deputy Program Director, Behavioral Health, The Council of State Governments Justice Center, aupton@csg.org