# Supporting Justice, Behavioral Health, and Housing Collaborations through Federal Funding

# **OVERVIEW**

Across the country, behavioral health, housing, and criminal justice leaders are banding together to address complex public health and safety challenges that no single agency, system, or sector has the resources, ability, or responsibility to solve alone. These cross-system partnerships, including those supported by the Justice and Mental Health Collaboration Program via the U.S. Department of Justice's Office of Justice Programs' Bureau of Justice Assistance, seek to improve outcomes for people with behavioral health needs in the criminal justice system and prevent future justice system contact by strengthening systems of community-based care and supports and increasing access to housing. Yet lack of funding is often cited as a barrier to this important work, which may require new investments. These costs may include personnel, equipment, medications, data-sharing systems, and capital expenses such as building or adapting a facility—expenses few communities have incorporated into existing budgets.

Federal funding can be a key source to support the piloting, initial operations, or expansion of interventions that serve people with behavioral health needs in the justice system. Further, federal grants are often paired with training and technical assistance to help communities through the challenges of advancing and sustaining new collaborations. As communities work to establish collaborative responses across the various points of justice system contact, also known as intercepts,<sup>1</sup> they require a broad awareness of available funding that can be leveraged to launch and sustain these initiatives.

## **BROADENING THE FUNDING SEARCH**

Local practitioners often have a narrow window into possible funding sources shaped by where they sit in intersecting systems. This is true at the system level (i.e., behavioral health, criminal justice, housing) and within independent agencies with unique priorities (e.g., law enforcement, jails, public housing authorities). As communities broaden their lenses by working across sectors to address complex problems at the intersection of public health and public safety, they also have a wider range of available federal funding opportunities.

<sup>&</sup>quot;Intercepts" refers to points within the criminal justice system at which people with behavioral health needs can be "intercepted" and diverted into treatment and care. These include Intercept 0 interventions, or community-based behavioral health services that prevent justice system contact in the first place, such as community responder models and components of a comprehensive crisis system. Learn more about the Sequential Intercept Model at https://www.samhsa.gov/criminal-juvenile-justice/sim-overview.

Increased awareness of funding options can not only help bridge financial gaps but can also enable or promote new partnerships and advance equity of voice. Some federal programs require or encourage collaboration among partners that have yet to come together or community engagement strategies to advance equity. Bringing in new and relevant perspectives, including those of people with lived experience in these systems, can enhance a program's design and implementation and set it up for long-term sustainability. The following federal opportunities can be leveraged to launch, sustain, or scale a variety of interventions and initiatives to reduce justice system contact for people with behavioral health needs.

# ADDITIONAL RESOURCES:

- Financially Sustaining Behavioral Health-Criminal Justice Programs: This brief outlines key strategies and tips to design justice and behavioral health collaborations for longevity.
- Financing the Future of Local Initiatives: This set of tools includes an extensive, searchable federal funding database that complements the core list provided on the following page. It also features a guide for centering equity in financial sustainability planning, which highlights strategies for purposeful engagement of community members.

| Federal Funding Opportunities |  |  |  |  |  |  |
|-------------------------------|--|--|--|--|--|--|
|                               |  | Acronyms Key:  |  |  |  |  |
|                               |  | <b>BJA:</b> U.S. Department of Justice's Office of Justice Programs' Bureau of Justice Assistance                            |  |  |  |  |
| $\Delta \Delta$               | <b>Criminal Justice</b>  | <b>CBO:</b> Community-based organization   |  |  |  |  |
|                               |  | <b>CDC:</b> Centers for Disease Control and Prevention   |  |  |  |  |
|                               | Behavioral HealthServices AdministrationBehavioral HealthHUD: United States I<br>Urban DevelopmentLSC: Legal ServicesONDCP: Executive C<br>of National Drug Cor<br>SAMHSA: U.S. Depal<br>Services' Substance | <b>HRSA:</b> Health Resources and Services Administration  |  |  |  |  |
|                               |  | <b>HUD:</b> United States Department of Housing and Urban Development  |  |  |  |  |
|                               |  | LSC: Legal Services Corporation  |  |  |  |  |
|                               |  | <b>ONDCP:</b> Executive Office of the President's Office of National Drug Control Policy                                     |  |  |  |  |
|                               |  | <b>SAMHSA:</b> U.S. Department of Health and Human<br>Services' Substance Abuse and Mental Health<br>Services Administration |  |  |  |  |

| Name   | Agency                 | Overview  | Focus | Eligibility                                | <b>Common Uses</b>   |
|--|------------------------|---|-------|--|--|
| Adult<br>Drug Court<br>Discretionary<br>Grant<br>Program   | BJA                    | Grant program<br>supporting efforts<br>to plan, implement,<br>and enhance adult<br>drug courts<br>that integrate<br>evidence-based<br>substance use<br>treatment,<br>mandatory<br>drug testing,<br>incentives<br>and sanctions,<br>and transitional<br>services   |       | State<br>Tribal<br>County                  | <ul> <li>Case management<br/>and coordination</li> <li>Judicial supervision</li> <li>Sanctions and<br/>incentives services</li> <li>Substance use treatment<br/>and testing</li> <li>Transitional housing services</li> <li>Housing placement services</li> </ul>  |
| <u>Certified</u><br><u>Community</u><br><u>Behavioral</u><br><u>Health</u><br><u>Clinics</u><br>(CCBHC)  | SAMHSA                 | Multiple grant<br>programs<br>supporting the<br>advancement of<br>the Certified<br>Community<br>Behavioral Health<br>Clinic (CCBHC)<br>model, which is<br>designed to ensure<br>access to<br>comprehensive<br>and coordinated<br>behavioral health<br>care, including<br>24/7 crisis services,<br>regardless of<br>ability to pay   |       | Tribal<br>County<br>City<br>CBO/Other<br>2 | <ul> <li>Cross-system planning,<br/>development, and<br/>implementation of new<br/>CCBHC programs</li> <li>Crisis services, including<br/>mobile crisis and crisis<br/>stabilization services</li> <li>Mental illness and substance<br/>use disorder screening<br/>and assessment</li> <li>Treatment planning</li> <li>Outpatient mental health and<br/>substance use services</li> <li>Case management</li> <li>Peer support services</li> </ul>  |
| Comprehensive<br>Opioid,<br>Stimulant, and<br>Substance<br>Abuse Program<br>(COAP/<br>COSSAP)<br><sup>2</sup> States can support Co<br>through the CCBHC M<br>Demonstration program<br>independent state pro | ledicaid<br>m or other | Site-based grants<br>supporting<br>systemwide<br>collaborative<br>initiatives and<br>effective<br>approaches to<br>respond to<br>substance use,<br>reduce overdose<br>deaths, and<br>support access to<br>prevention, harm<br>reduction,<br>treatment, and<br>recovery services<br>in the community<br>and in the justice<br>system |       | State<br>Tribal<br>County<br>City          | <ul> <li>Cross-system planning<br/>and coordination</li> <li>Education and<br/>prevention programs</li> <li>Prescription drug<br/>take-back programs</li> <li>Planning and responding to<br/>overdoses and emerging<br/>drug trends</li> <li>Diversion, deflection, and<br/>alternatives to incarceration<br/>Housing placement services</li> <li>Treatment, recovery, and<br/>reentry support services</li> <li>Transitional and peer recovery<br/>support programs</li> <li>Harm reduction programs</li> </ul> |

| Name  |      | Overview   | Focus | Eligibility  | Common Uses   |
|---|------|--|-------|--|---|
| Community<br>Facilities Direct<br>Loan & Grant<br>Program | USDA | Funding to build or<br>develop facilities<br>that provide<br>essential services<br>to local<br>communities,<br>primarily in<br>rural areas   |       | Tribal<br>Territories<br>County<br>City<br>CBO/Other | <ul> <li>Capital expenses including the purchase, construction, and improvement of essential community facilities, such as jails, police stations, health clinics, local food systems, and transitional housing</li> <li>Equipment and other expenses related to capital projects for essential community facilities</li> </ul> |
| <u>Continuum</u><br>of Care<br>(CoC) Program              | HUD  | Competitive grant<br>providing funds<br>focused on quickly<br>rehousing people<br>and families<br>experiencing<br>homelessness,<br>promoting access<br>to mainstream<br>programs for<br>individuals who are<br>unhoused,<br>and increasing self-<br>sufficiency among<br>people<br>experiencing<br>homelessness<br>by administering<br>homelessness<br>services, including<br>rental assistance,<br>supportive<br>services, screening<br>and assessment,<br>and Homeless<br>Management<br>Information<br>Systems |       | State<br>City<br>CBO/Other                           | <ul> <li>Permanent supportive housing</li> <li>Supportive services for people experiencing homelessness or in permanent supportive housing</li> <li>Coordinated Entry<sup>3</sup> administration</li> <li>Coordinated Entry screening</li> <li>Cross-system training and education</li> <li>Rental assistance</li> </ul>        |

<sup>a</sup> HUD requires that CoCs maintain a Coordinated Entry system, a community-wide infrastructure that governs access to all homeless assistance resources under the CoC's jurisdiction.

| Name  | Agency | Overview   | Focus | Eligibility  | Common Uses  |
|---|--------|--|-------|--|--|
| Drug Free<br>Communities<br>Support<br>Program<br>and related<br>ONDCP<br>Funding | ONDCP  | Competitive<br>grant program<br>supporting local<br>cross-sector<br>coalitions<br>implementing<br>community-led<br>efforts to prevent<br>and reduce youth<br>substance use<br>and substance<br>use disorders             |       | Territories<br>County<br>City<br>CBO/Other           | <ul> <li>Cross-sector /<br/>system collaboration</li> <li>Strategies to increase access<br/>to substance use services<br/>(e.g., court-mandated services,<br/>assessment, and referral)</li> <li>Culturally responsive education<br/>and training</li> <li>Awareness campaigns<br/>and outreach</li> </ul> |
| Economic<br>Impact<br>Initiative<br>Grants  | USDA   | Grants assisting in<br>the development of<br>community facilities<br>in rural areas with<br>high unemployment<br>and severe<br>economic<br>depression  |       | Tribal<br>Territories<br>County<br>City<br>CBO/Other | Capital expenses including<br>the construction, enlargement,<br>and improvement of<br>community facilities for health<br>care, public safety, and public<br>service, which includes jails,<br>prisons, courthouses, and<br>transitional housing  |
| Grants for<br>the Benefit of<br>Homeless<br>Individuals<br>(GBHI)                 | SAMHSA | Competitive grant<br>to help<br>communities<br>provide<br>treatment and<br>recovery services<br>for people<br>experiencing<br>homelessness who<br>have substance<br>use disorders or<br>co-occurring<br>mental illnesses |       | Tribal<br>CBO/Other                                  | <ul> <li>Substance use and co-occurring mental illness treatment and recovery services</li> <li>Connections to supportive housing resources</li> <li>Enrollment in benefits programs</li> </ul>  |

| Name   | Agency | Overview   | Focus | Eligibility   | Common Uses  |
|--|--------|--|-------|---|--|
| Healthy<br>Transitions:<br>Improving Life<br>Trajectories<br>for Youth and<br>Young Adults<br>with Serious<br>Mental<br>Disorders<br>Program | SAMHSA | Competitive grant<br>that supports<br>programs<br>increasing access<br>to treatment and<br>supportive services<br>for people with<br>serious<br>emotional<br>disturbances or<br>serious mental<br>illnesses aged<br>16-25  |       | State<br>Tribal<br>Territories                                | <ul> <li>Information management system adoption or expansion</li> <li>Collaboration with interagency teams or other federal grant projects</li> <li>Youth programs</li> <li>Family programs</li> </ul>   |
| Justice and<br>Mental Health<br>Collaboration<br>Program Grant<br>(JMHCP)  | BJA    | Grants supporting<br>innovative cross-<br>system<br>collaboration<br>between criminal<br>justice and mental<br>health systems to<br>respond to<br>individuals with<br>mental illnesses<br>or co-occurring<br>mental illnesses<br>and substance use<br>disorders who<br>come into contact<br>with the<br>justice system |       | State<br>Tribal<br>Territories<br>County<br>City              | <ul> <li>Treatment and social services<br/>for people with mental illnesses<br/>or co-occurring mental illnesses<br/>and substance use disorders</li> <li>Mental health courts</li> <li>Crisis response program training</li> <li>Law enforcement and behavioral<br/>health collaborations, including<br/>co-responder models</li> </ul> |
| Offender<br>Reentry<br>Program (ORP)   | SAMHSA | Grants<br>supporting the<br>expansion of<br>substance use<br>disorder treatment<br>and related reentry<br>services to adults<br>reentering the<br>community from<br>prison or jail   |       | State<br>Tribal<br>Territories<br>County<br>City<br>CBO/Other | <ul> <li>Substance use screening<br/>and assessment</li> <li>Substance use treatment<br/>and services</li> <li>Case management</li> <li>Substance use testing</li> <li>Wraparound services</li> <li>Peer support</li> <li>Recovery support services</li> </ul>   |

| Name   | Agency | Overview   | Focus | Eligibility   | Common Uses   |
|--|--------|--|-------|---|---|
| <u>Opioid Rapid</u><br><u>Response</u><br><u>Program</u><br>(ORRP)         | CDC    | Technical<br>assistance and<br>grants supporting<br>state and local<br>responses to<br>mitigate spikes<br>in opioid<br>overdoses by<br>ensuring<br>continuity of<br>care when a clinic<br>prescribing opioid<br>therapy closes   |       | State<br>Tribal<br>Territories<br>County<br>City              | <ul> <li>Technical assistance and training to prepare for disruptions in prescription opioid or medication-assisted treatment (MAT) supply</li> <li>Law enforcement and clinician training</li> <li>Cross-systems coordination</li> <li>Harm reduction</li> </ul>   |
| Projects for<br>Assistance in<br>Transition from<br>Homelessness<br>(PATH) | SAMHSA | Formula funding<br>to states and<br>territories<br>supporting<br>services for people<br>with serious mental<br>illnesses<br>experiencing<br>homelessness, with<br>funds awarded on a<br>competitive basis to<br>local public or<br>nonprofit<br>organizations,<br>known as<br>PATH providers |       | State<br>Tribal<br>Territories<br>County<br>City<br>CBO/Other | <ul> <li>Outreach</li> <li>Screening and<br/>diagnostic treatment</li> <li>Habilitation and rehabilitation</li> <li>Community-based mental<br/>health treatment</li> <li>Substance use<br/>disorders treatment</li> <li>Referrals for primary health<br/>care, job training, educational<br/>services, and housing</li> <li>Housing services as specified<br/>in Section 522(b)(10) of the<br/>Public Health Service Act</li> </ul> |

| Name   | Agency | Overview   | Focus | Eligibility  | Common Uses   |
|--|--------|--|-------|--|---|
| <u>Rural Health</u><br><u>Planning</u><br><u>Network Grant</u>         | HRSA   | Grants supporting<br>cross-sector<br>partnerships to<br>strengthen rural<br>health systems,<br>including behavioral<br>health services, by<br>expanding access,<br>coordination, and<br>quality of care  |       | State<br>Tribal<br>Territories<br>County<br>City<br>CBO/Other      | <ul> <li>Planning and implementation of integrated care</li> <li>Crisis services</li> <li>Systems of care for people with complex needs who cycle through health, criminal justice, and homelessness systems—also known as "familiar faces" populations</li> <li>Permanent supportive housing</li> </ul>  |
| <u>Technology</u><br><u>Initiative Grants</u><br>(TIG)                 | LSC    | Competitive grants<br>supporting<br>technology<br>enhancements that<br>improve legal<br>services delivery<br>for low-income<br>people and<br>increase access<br>to legal assistance<br>and court<br>information  |       | State<br>Tribal<br>Territories<br>County<br>City<br>CBO/Other<br>4 | <ul> <li>Technology enhancements<br/>to improve access to legal<br/>services for under-resourced<br/>populations</li> <li>Technology tools to increase<br/>accessibility to legal services<br/>for housing discrimination</li> <li>Technology tools to increase<br/>accessibility of legal services<br/>to address collateral<br/>consequences of justice<br/>system involvement</li> </ul> |
| Treatment for<br>Individuals<br>Experiencing<br>Homelessness<br>(TIEH) | SAMHSA | Competitive grant<br>to increase services<br>for people<br>experiencing<br>homelessness,<br>serious mental<br>illness, and<br>co-occurring<br>disorders, including<br>access to<br>evidence-based<br>treatment services,<br>peer support,<br>recovery services,<br>and connections to<br>permanent housing |       | State<br>Tribal<br>Territories<br>County<br>City<br>CBO/Other      | <ul> <li>Mental illness and substance<br/>use disorder treatment and<br/>recovery services</li> <li>Enrollment in benefit programs</li> <li>Permanent housing<br/>coordination services</li> </ul>  |

<sup>4</sup>Lead applicant must be a current recipient of <u>LSC Basic Field Grant</u>.

Key Sustainability Tips

### Plan for sustainability from the start.

Build a sustainability plan into grant applications and initial program design. This may include convening a sustainability committee consisting of stakeholders invested in the long-term financial health of the initiative. The group provides strategic oversight of the initiative budget and drives efforts to secure future funding. Involving impacted populations in initiative planning and sustainability helps ensure that the work is truly addressing community needs.

#### **Demonstrate impact.**

To obtain additional grant funding and effectively advocate for the use of tax dollars, communities need to be able to demonstrate that the initiative is making a difference. To do this, it is imperative to identify discrete efforts that show the initiative's effectiveness both quantitatively and qualitatively. Track these key metrics and stories from program inception if possible.

#### **Partner broadly.**

Partnerships can help leverage additional funding sources to fill gaps and expand an initiative's impact. Broad partnerships ensure more stakeholders are invested in the program's success.

#### □ State partnerships can

- Prevent duplication of efforts;
- Help leverage state funding streams to sustain and expand existing justice, behavioral health, and housing collaborations;
- Raise the visibility of the program and bring what is working to scale at the state level; and
- Direct formula funding<sup>5</sup> to where it is most needed. Local agencies may partner with state and local administering agencies to apply funding toward justice, behavioral health, and housing partnerships. Below is a list of key formula funding sources:
  - Edward Byrne Memorial Justice Assistance Grant (JAG), BJA
  - <u>Community Mental Health Services Block Grant, SAMHSA</u>
  - <u>Substance Use Prevention and Treatment Block Grant, SAMHSA</u>
  - Residential Substance Abuse Treatment (RSTAT) for State Prisoners, BJA

## Private partnerships can

- Seed innovation with initial investments;
- Provide flexible funding to fill gaps in public streams; and
- Increase and diversify buy-in to include private partners with a vested interest
- in the program's success.

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<sup>&</sup>lt;sup>5</sup>Formula funding sources—also referred to as block grants or pass-through grants—are noncompetitive federal grant dollars mandated by the U.S. Congress. Each state or local jurisdiction receiving formula funding designates an administering agency that submits an annual application to demonstrate statutory and regulatory compliance in order to receive the formula-based funding. Annual applications often require some level of strategic plan or programmatic goal-setting aligned with the funding source's stated priorities.